Office of Administrative Hearing (OAH) Record Index 23-0250-MUN

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5243 Kachemak Dr. #A Homer, AK 99603 (907)235-8876

March 28, 2023

Attn: Rick Abboud, AICP

Planning Department

City of Homer

Re:

Notice of Appeal

Zoning Permit Application for 3000 Kilokak Ave.

Dear Mr. Abboud -

In conformity with Section 21.93.080, this letter shall serve as the Notice of Appeal of the Denial of the Zoning Permit Application for 3000 Kilokak Avenue, dated March 21, 2023. This property is owned by Dan and Elsie Gingerich of 8750 Lafayette Plain City Road, Plain City, OH 43064, and is otherwise known as Commercial Park Unit 3, Lot 9. This appeal is submitted by Beachy Construction, Inc., listed as the applicant for this zoning permit.

Beachy Construction (BCI) hereby asserts that the denial of this zoning permit is not in conformity with City Code and no requirement is provided in City Code for this development to necessitate being a commercial structure. Code 21.27.010 states that the East End Mixed Use District is PRIMARILY intended (emphasis added) for businesses, etc. and does not state that this district is exclusively set apart for business or commercial use. Under code section 21.27.020 a list of uses are permitted outright in the district, and this list includes "m. Storage of heavy equipment, vehicles, or boats" and "hh. Single Family and Duplex dwellings, only as an accessory use incidental to a permitted principal use. . ." These are the specific functions listed within the original zoning permit application for this property – principal use being storage. Neither of these functions necessitate a business or commercial use, and neither require a Fire Marshall Permit for construction under Alaska State Law, as they do not constitute a commercial development with intended commercial uses. There is no requirement for the EEMU District specifically requiring commercial use or business use, and no

requirement provided under the Code for a commercial Fire Marshall permit in this District.

In its denial letter, the conclusion is stated that the EEMU District is to accommodate commercial uses with limited accessory residential uses to support the primary commercial use - but nowhere in the Code does it state that the primary use is required to be commercial. While the area is specified as "primarily" intended to provide sites for businesses, it is not required in any of the language to be a business or commercial use. The actual makeup and construction of the area lends to this fact as well, as there are currently a number of developments in this District, and while the primary use of these developments is business and commercial use, there are a number of residential and private developments as well. It should be noted that the shop across the street from this proposed development, belonging to Overway Alaska Community Property Trust, is a private development with the primary purpose of personal storage. This development was approved as a residential development under Permit 0820-778 dated 8/15/2020 (copy of this permit is attached for reference). This development was approved as a private residential development under the same Code that the City is now using to deny the same type of development directly adjacent to this one previously approved. The City set precedent in the approval of Permit 0820-778 that they are now seeking to reverse at the expense of the Owner of this proposed development, in that the requirement for a commercial zoning permit would require the Owner to spend tens of thousands of dollars obtaining engineering and other services to satisfy the requirements of the State of Alaska Fire Marshall office, not to mention delay the project for months, all of which place an undue burden upon the lot owner and might lead to the cancellation of this project in its entirety if not reversed.

BCI asks that the City review their own Code as well as the information above and move to reverse its denial of this Zoning Permit in conformance with the Code and in conformance with the precent the City has already established for this area.

Sincerely,

Matt Early

Project Manager / Beachy Construction, Inc.



City of Homer

Planning & Zoning 491 East Pioneer Avenue Homer, AK 99603-7624

Residential Zoning Permit New Construction

Department Use Only

Permit: 0820-778

Approved Date: 8/15/2020

Start Date: 08/15/2020 End Date: 02/15/2022

Rcvd by Paid by Date Paid: Check No.

Job Site Information

Owner Information

Address: 3005 KILOKAK AVE

State: AK

OVERWAY ALASKA COMMUNITY PROPERTY

City: Homer

Address:

59805 WINTER WREN CT

Zone:

Parcel/Block/Lot: 17908073//17

City/State/Zip: HOMER, AK 99603

Telephone:

Applicant Information

Name:

Contractor Information

Name:

OVERWAY ALASKA COMMUNITY PROPERTY 1

Name:

BEACHY CONST INC ET AL

Address:

59805 WINTER WREN CT

Address:

5243 KACHEMAK DR # A

City/State/Zip: HOMER, AK 99603

City/State/Zip: HOMER, AK 99603

Telephone:

Telephone:

907-235-8876

Land Use:

Building Use:

Legal Description:

This permit shall be displayed in a prominent, readily visible place at the site. If the work is not completed within the above-specified time, application for extension MUST be made to the City of Homer, prior to the end date above. The City assumes no responsibility for the accuracy of any City-held as-built drawings or for the Permittee's interpretation thereof.

This permit is issued with the expressed understanding that the City of Homer assumes no responsibility hereunder with regard to maintenance of private drainage systems that terminate in City ditch lines or drainages, including but not limited to foundation drains; proper location of lot lines or site dimensions. It is the responsibility of the permittee to meet whatever requirements any agency may have which may apply to the project specified in this permit. It is the permittee's responsibility to comply with all continuing obligations imposed by the Code not to damage other property. It is the permittee's responsibility to comply with all other permit terms at his/her expense.

Description of Work:

Construction of a personal boat shop.

Estimated Value: 300,000.00

AN ASBUILT SURVEY IS REQUIRED UPON PROJECT COMPLETION ACCORDING TO HOMER CITY CODE 21.70.040

Permit Fees Units Cost @ Sum Description Work Being Done By Planning Single Family /Duplex \$200.00 \$200.00

Signature:

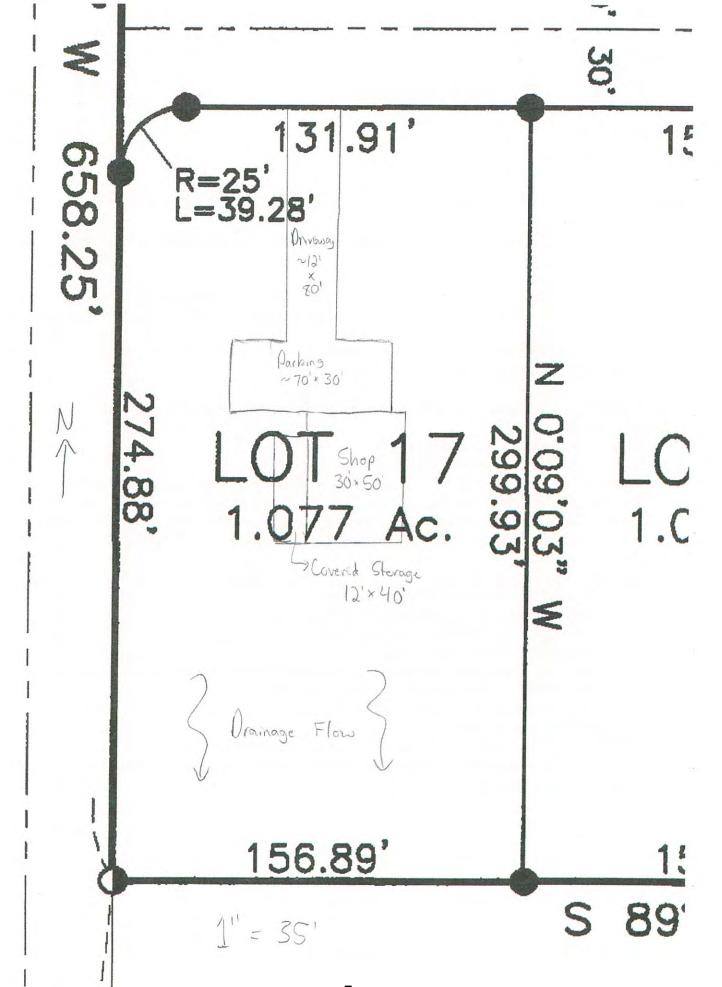
Date:

Form PermitIssued - Homer 9/2/2009

Grand Total:

\$200.00

Construction Type:





Planning 491 East Pioneer Avenue Homer, Alaska 99603

Planning@ci.homer.ak.us (p) 907-235-3106 (f) 907-235-3118

SITE PLAN

Address: Lot 17 Block 3 Commercia	1 Park
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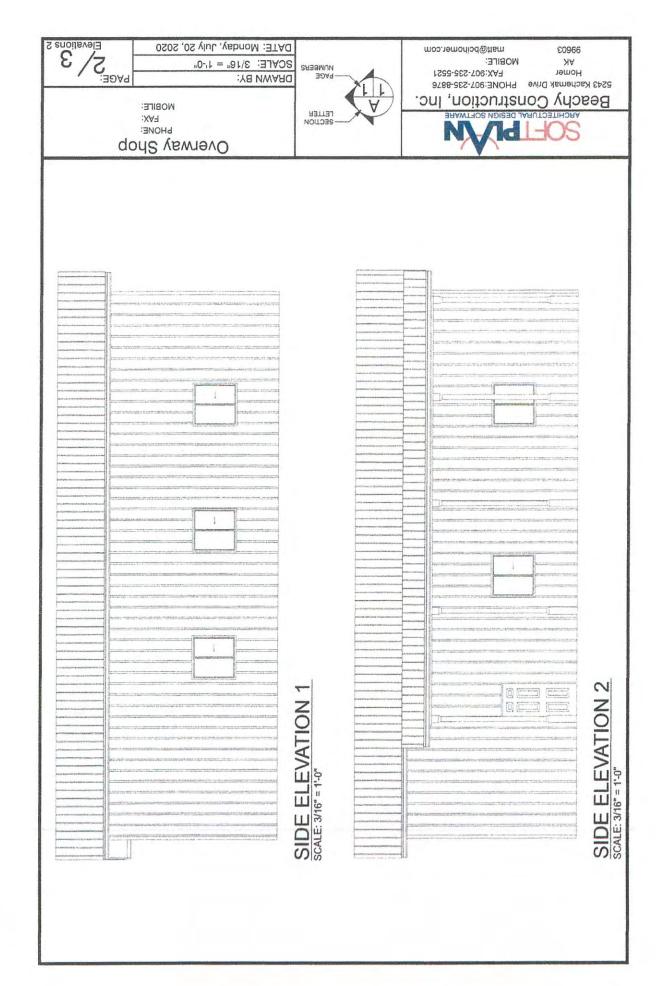
A site plan is a <u>detailed</u> scaled drawing which depicts the current and proposed improvement and uses of a parcel of land.

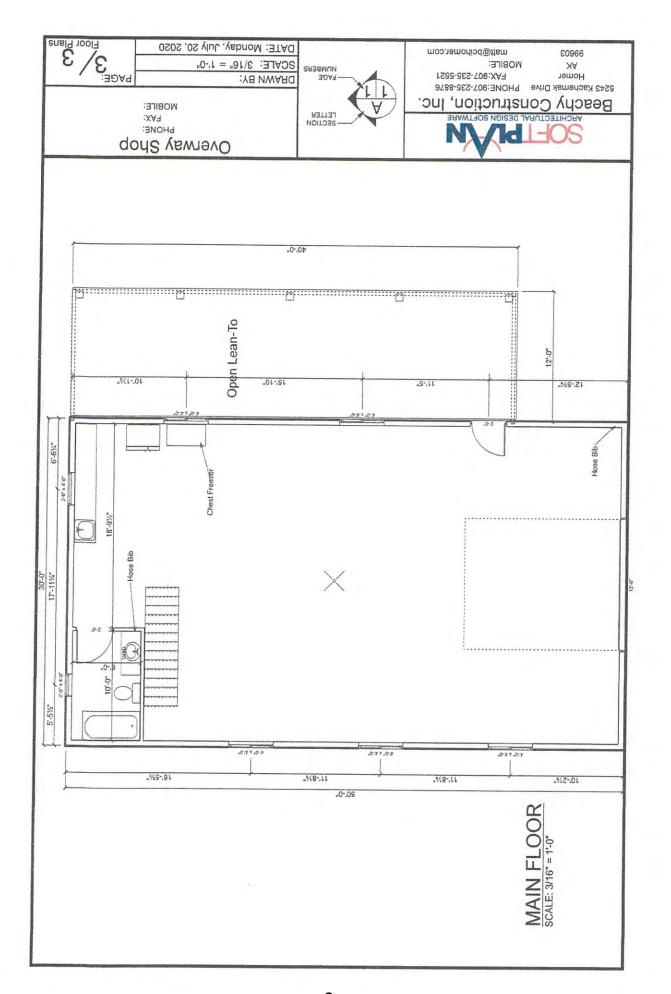
Drawing your site plan is easier than you might expect. With accurate measurements, pencil, paper and a ruler you can draw a site plan right at home. For more complex projects you may need professional expertise.

Below is a checklist of items that should be on your site plan. For items that do not apply to your project simply indicate N/A over the checkbox.

Scale factor. For example, 1" = 20 ft. for smaller lots or 1" = 50 ft. for larger lots.					
North arrow					
All property lines and their dimensions					
All known easements – utility, drainage, driveway, etc.					
그런 이 이 어린 것이다. 이 사람이 이 전했다. 이 어린 아이를 하는데 아이를 하는데 하는데 그런					
요. 아니는 맛이 그리고 하는 이 그리고 있는 사람들이 들어 있는데 그렇게 하는데 그리고 있다. 그리고 있는데 그리고 있는데 그리고 있다. 그리고 있는데 그리고 있는데 그리고 있다.					
Site work - Areas affected by excavating, filling, grading, or vegetation removal (with soil disturbance) o label the building location(s) disturbed area o label areas used for driveway/parking/maneuvering					
o approximate volume of excavated material: cubic yards					
o approximate volume of filled material:cubic yards					
 label areas of disturbed soil that will be revegetated naturally or landscaped (indicate areas of seeded grass or plantings such as trees and shrubs) label limits of undisturbed vegetation 					
Draw and label adjacent roads					
Label length and width of driveways & parking spaces (standard space is 9' x 19')					
Show wetland boundary if applicable					







From: Matt Early
To: Rick Abboud
Cc: Julie Engebretsen
Subject: Zoning permit application

Date: Wednesday, March 15, 2023 9:20:25 AM

Attachments: Scan 0170.pdf

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Rick -

Attached is a zoning permit application for our first planned job for this season, in commercial park. Note that this building is just a private shop and residence – owner plans to drive up their RV and store it inside along with a boat, and then live in the apartment portion for periods of the year. Let me know any questions, and please call me for payment. Thanks much,

Matt Early

Project Manager

Phone: (907) 235-8876 Fax: (907) 235-5521 Mobile: (907) 299-9900 matt@bcihomer.com





Planning 491 East Pioneer Avenue Homer, Alaska 99603

Planning@ci.homer.ak.us (p) 907-235-3106 (f) 907-235-3118

Zoning Permit Application

Property Owner
Name: Dan Gingerich Phone #(s): 614-595-1006
Mailing Address: 8750 Languette Plan City Rd. City: Plain City State: OH zip: 43064
Email: endgingerich@gmail.com
Applicant (if different than the property owner)
Name: Beachy Construction, Inc. Phone #(s): (907) 235-8876
Mailing Address: 5243 Kachemale Dr. City: Henrer State: AK Zip: 99603
Email: Matt@ beihomer.com
Project Property Information
Address: 3000 Kilokak Ave. KPB Tax ID#: 17908065
Legal Description: Commercial Park Unit 3 Lot 9
Lot Size: Zoning District:
Describe the use of all existing structures:None
For each proposed structure, describe the use & list the square footage of each floor:
Shop space & apartment first floor 3,840 SF
Espersonal RV and boat storage, not for rental or commercial use
Estimated market value of finished improvements: #700,000
Water Permit # (City) Sewer Permit # (City) Driveway Permit #
Will site be served by a: well or cistern? Y or (N) (circle one) DEC approved septic system? Y or (N)(circle one)
For staff use: ** New Fees **
Date: Fee \$ Residential \$300 / Commercial \$400 / Deck \$100 Late fee
Received by: Date application accepted as complete Finance Code 21-2106. Zoning Permit required by HCC 21.70

Site development standards for all projects (applies to all development in the City)

- Drainage design must deposit all runoff into either an engineered drainage system or into a natural drainage.
 Building setbacks are 15ft. from open ditches and 10 ft. from closed drainage systems.
- All exposed, cleared, filled and disturbed soils must be revegetated within 9 months of initial earthwork or reseeded by the next August 31st.
- Development activities shall not adversely impact other properties by causing damaging alteration of surface water drainage, surface water ponding, slope failure, erosion, siltation, intentional or inadvertent fill or root damage to neighboring trees, or other damaging physical impacts.

All Projects in Any Zoning District (Check all that apply)

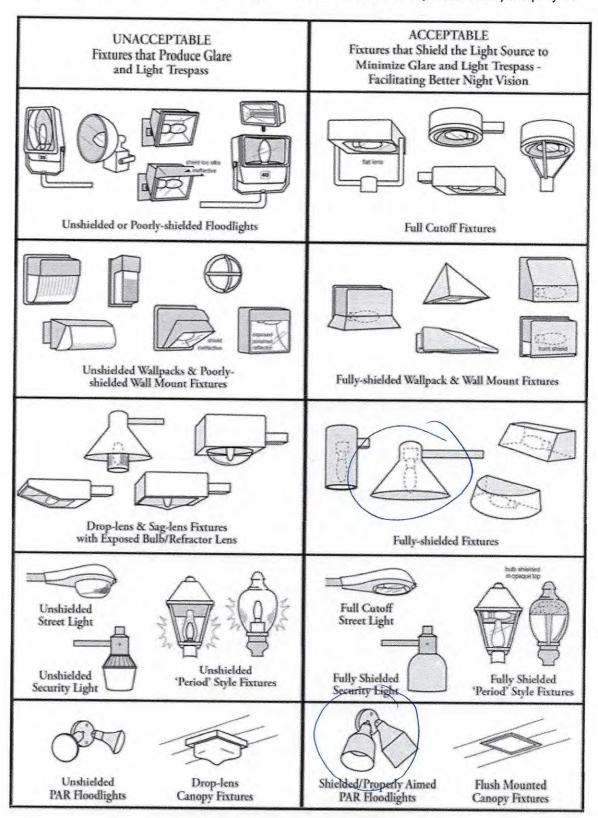
		, and a poly
	V	A Site Plan is required for all projects. This "bird's eye view" must show the entire lot and include all of the
		details found on the site plan checklist. See the attached example site plan.
New	\checkmark	An As-built survey is required for all structures upon completion of work
		The survey must show the location and dimensions of permitted structures (see HCC 21.70.040)
	V	A Building Elevation drawing is required for all proposed buildings. Building height from grade to the peak of
		the roof must be included. See the attached example building elevation drawing.
		Lighting standards apply to all projects (HCC 21.59.030)
		Outdoor lighting must be installed so that it does not produce light trespass or glare
		The maximum height for pole lighting is 28 ft. and for building-mounted lighting, it is 15 ft.
	П	Outdoor lights installed 15 ft. or higher must be cut-off luminaires
	ш	A Wetlands Permit may be required if your project is within a wetland. If the following map indicates wetlands on your property, then written authorization from the Army Corps of Engineers (ACOE) is required
		Homer area wetland map source: https://www.kpb.us/gis-dept/interactive-mapping ACOF submission at a transport of the property of the pr
	П	ACOE submission status:ACOE POA #:
		A Grading/Fill Plan is required when 3 ft. of fill is placed over 25% of the lot area (HCC 21.50.150)
	_	 Slope Development Standards apply when the project includes any of the following: (HCC 21.44) The average slope of the lot is greater than 15% (A rise of 15 ft. to 100 ft. run)
		Disturbance takes place within 40 ft. of the top, or 15 ft. of the toe of a steep slope (45%), bluff, coastal
		bluff or ravine
		A Storm Water Plan (SWP) is required when the project includes any of the following: (HCC 21.50.020)
		For projects located in commercial zoning districts, skip this subsection & see SWP section below
		Creates 25,000 square feet of new impervious surface
		 Increases the total impervious surface coverage to one acre or greater
		Grading that moves 1,000 cubic yards of material
		• Creates a permanent slope of 3:1 or more that exceeds 10 ft. from toe of slope to top of slope
	U	A Sign Permit is required for most projects that include advertising signage. Check with Planning Staff to find out if a
		permit is required for your project.
1 1		A Conditional Use Permit (CUP) may be required under certain circumstances, including but not limited to the following:
		 The project includes a conditionally permitted use, as listed in the specific zoning district section of HCC Title 21
		 Building area exceeds 8,000 (all buildings combined) or 30% of the lot area
		The project includes more than one building with a primary use
		 The project will generate traffic in excess of 100 vehicle trips per hour or 500 vehicle trips per day
		A Coastal Flood Hazard Area Development Permit is required when the project lies within mapped coastal flood hazard
		areas. For all projects on coastal properties, check with the Planning Office for current flood area designations.
1		The Bridge Creek Watershed Protection District has additional restrictions for property development (see No. 21.40)

	State Fire Marshall annual is a second of the second of th
-	State Fire Marshal approval is required for all commercial buildings and apartment projects (4-units or more Fire Marshal application Status:Permit #
	Landscaping requirements apply to all projects (HCC 21.50.030(f)) Landscaping shall include the retention of native vegetation to the maximum extent possible A minimum buffer of 3 ft. along lot lines and 15 ft. along the top bank of a defined drainage Topsoil addition, seeding, and plantings must be completed within 9 months of completion of project Parking lots with 24 spaces or more have additional standards (see HCC 21.50.030(f)(1)(b)) A Development Activity Plan (DAP) is required when your project includes any of the following (HCC 21.74): Clearing or grading of 10,000 square feet or more 5,000 square feet or more of new impervious coverage. "Impervious" coverage includes all parking areas, driveways, roads, walkways, whether paved or not, and any areas covered by buildings or structures, concrete, or asphalt Grading that moves 1,000 cubic yards of material A temporary or permanent slope of 3:1 or more that exceeds 5 ft. from toe of slope to top of slope Grading activities that will result in the diversion of existing drainage courses, both natural or humanmade, from their existing point of entry or exit from the grading site Any land clearing or grading on slopes steeper than 20%, or within 20 feet of wetlands. A Storm Water Plan (SWP) is required when your project includes any of the following (HCC 21.50.030): Creates 25,000 square feet of new impervious surface Increases the impervious surface coverage to greater than 60% of the lot area Grading of 1 acre or more Grading that moves 10,000 cubic yards of material A temporary or permanent slope of 3:1 or more that exceeds 10 ft. from toe of slope to top of slope
on E	• Land clearing or grading on slopes steeper than 25%, or within 10 feet of wetlands, streams, or ponds • certify that all the information contained in this application is true and accurate and that I am/we are authorized to acceptable of the property owner(s). I/we hereby hold harmless the City of Homer, its employees and agents from all suits ons, or claims arising from any work undertaken.
mai four	permit will be issued with the understanding that the City of Homer assumes no responsibility with regard to ntenance of private drainage systems that terminate in City ditch lines or drainages, including but not limited to adation drains, proper location of lot lines, or site dimensions. Further, the City assumes no responsibility for the uracy of any City-held drawings, or for the permittee's interpretation thereof.
sam/ am/ that	understand that the application fee covers the costs associated with processing this application, and that payment of e is nonrefundable and does not assure approval of the site plan. I/we acknowledge that by signing this application we are authorizing employees or agents of the City access for exterior site inspections. This permit must be displayed so it is readily visible from the nearest street, at the site for which the permit was obtained. If the exterior work is not pleted by the permit's expiration date, one reasonable extension may be granted for good cause shown.
	ner Signature (required): Date:

Circle the type(s) of exterior fixtures to be used in your project below

All exterior lighting is subject to level one lighting standards, according to HCC 21.59.030. Lighting standards aim to reduce glare and light trespass and to improve the nighttime visual environment.

 $\ \square$ Check this box if exterior lighting will not be installed or replaced with your project





Planning

491 East Pioneer Avenue Homer, Alaska 99603

Planning@ci.homer.ak.us (p) 907-235-3106 (f) 907-235-3118

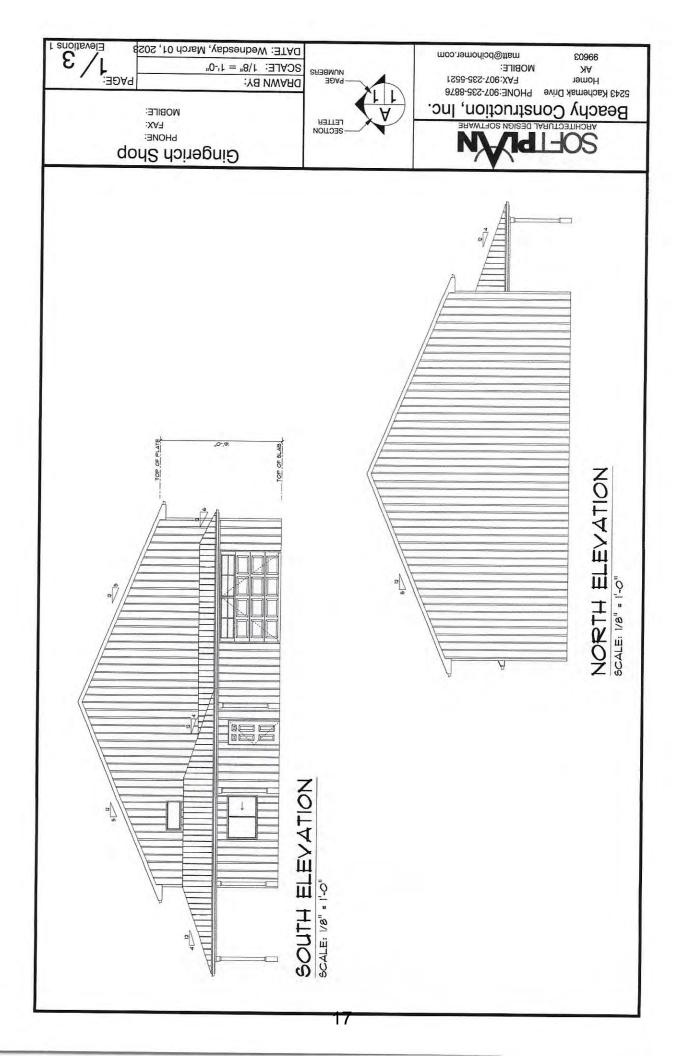
SITE PLAN	Address:	3000	Kilokah	Ave.		
TIL I LAN	Address.	3000	1 III Openie	1300.	-	

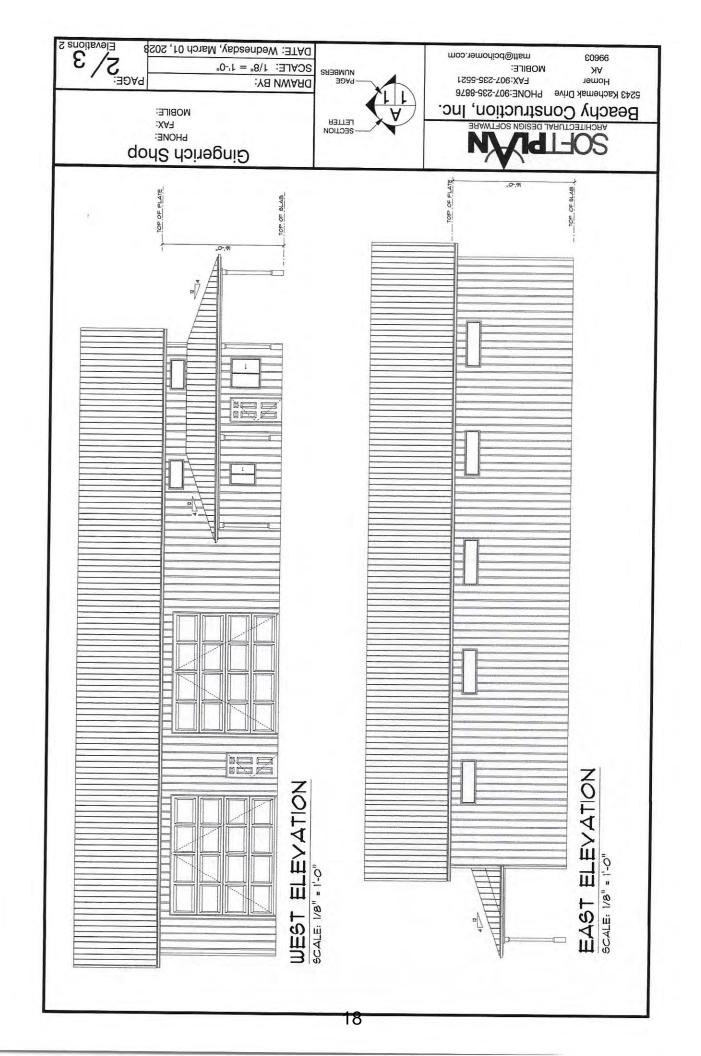
A site plan is a <u>detailed</u> scaled drawing which depicts the current and proposed improvement and uses of a parcel of land.

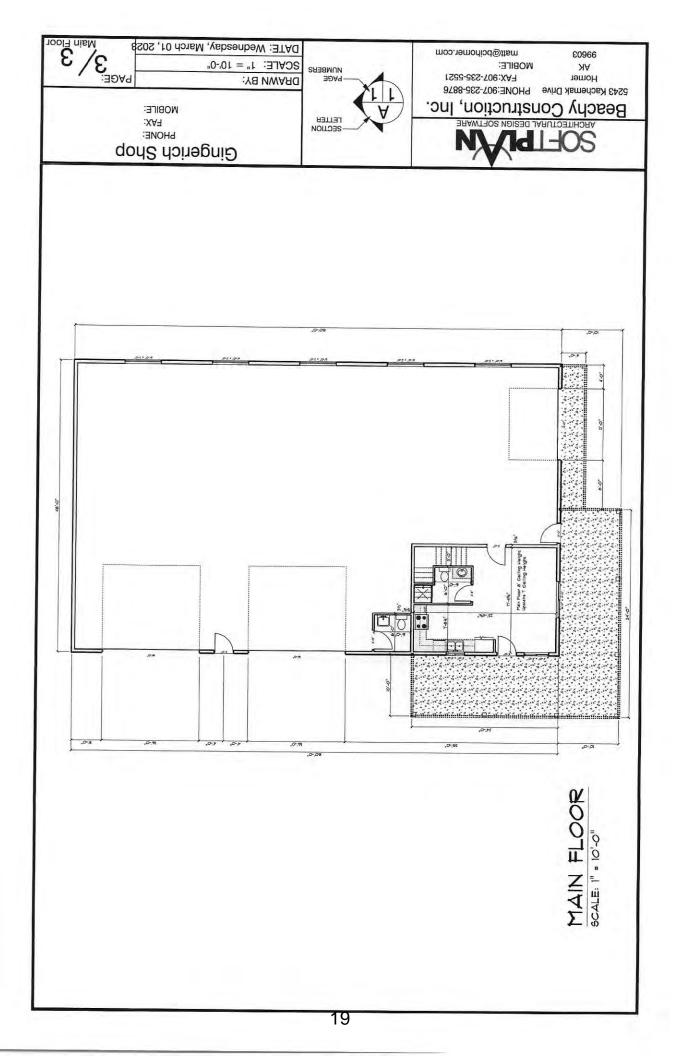
Drawing your site plan is easier than you might expect. With accurate measurements, pencil, paper and a ruler you can draw a site plan right at home. For more complex projects you may need professional expertise.

Below is a checklist of items that should be on your site plan. For items that do not apply to your project simply indicate N/A over the checkbox.

	Scale factor. For example, 1" = 20 ft. for smaller lots or 1" = 50 ft. for larger lots.					
	North arrow					
	All property lines and their dimensions					
	Exterior dimensions of proposed and existing structures, including additions, decks, and stairways.					
1.1						
	Site work - Areas affected by excavating, filling, grading, or vegetation removal (with soil disturbance) o label the building location(s) disturbed area o label areas used for driveway/parking/maneuvering					
	o approximate volume of excavated material: cubic yards					
	o approximate volume of filled material:cubic yards					
	 label areas of disturbed soil that will be revegetated naturally or landscaped (indicate areas of seeded grass or plantings such as trees and shrubs) label limits of undisturbed vegetation 					
10	Draw and label adjacent roads					
	Label length and width of driveways & parking spaces (standard space is 9' x 19')					
	Drainage – Indicate direction of surface flow, label structures such as ditches, french drains & swales					
	Show wetland boundary if applicable					











491 East Pioneer Avenue Homer, Alaska 99603

Planning@ci.homer.ak.us (p) 907-235-3106 (f) 907-235-3118

March 21, 2023

Matt Early Beachy Construction 5243 Kachemak Dr. Homer, AK 99603

Re: Denial of Zoning Permit Application for 3000 Kilokak Ave.

Dear Mr. Early,

The Planning Office received your March 14, 2023 Zoning Permit Application (ZPA) for "Shop space + apartment first floor 3,840 SF – personal RV and boat storage, not for rental or commercial use" at 3000 Kilokak Avenue, situated in the East End Mixed Use (EEMU) District. This is NOTICE OF FINAL DECISION AND RIGHT TO APPEAL THE DETERMINATION THAT THE ABOVE REFERNCE APPLICATION IS DENIED.

FINDINGS

The stated use of "personal RV and boat storage, not for rental or commercial use" on your application dated March 14, 2023 does not comport purpose of the EEMU district and does not constitute a primary principle use allowed in the district. The EEMU District is primarily intended to provide sites for businesses and associated customary accessory uses.

- 1) Your March 14, 2023 application for a ZPA declares the use for the proposed building situated in the EEMU district is for "shop space + apartment first floor 3,840SF-personal RV and boat storage, not for rental or commercial use".
- 2) Homer City Planning's (HPC) interpretation of the EEMU District is that it is authorizes commercial uses with limited accessory uses to the principal commercial use.
- 3) HPC's analysis is based upon the language of Homer City Code 21.27.010-HCC 21.27.090 which, taken as a whole, is designed for primarily Commercial activities.
- 4) HPC's analysis is supported by the purpose of the EEMU District which establishes:

HCC 21.27.010, Purpose.

"The East End Mixed Use (EEMU) District is **primarily intended to provide sites for businesses** that require direct motor vehicle access and may require larger land area.
The district is meant to accommodate a mixture of existing and accessory residential with nonresidential uses. When a conflict exists between residential and nonresidential uses conflicts shall be resolved in favor of nonresidential uses."

5) The requirement for 'direct motor vehicle access" and "larger land area" along with the list of "Permitted Uses and Structures" contained in HCC 21.27.020 are commercial uses further supporting HPC's interpretation of the EEMU District as commercial.

CONCLUSIONS

- 1) The EEMU District is designed to accommodate commercial uses with limited accessory residential uses to support the primary commercial use.
- 2) HCC 21.27.010-21.27.090 read in totality further supports the established intent of the EEMU District as primarily commercial.
- 3) The March 14, 2023 ZPA declares it is for a non-commercial use and therefore incompatible with the required commercial use in the EEMU District.
- 4) The March 14, 2023 ZPA is hereby DENIED.

NOTICE OF FINAL DECISION AND RIGHT TO APPEAL

This constitutes a NOTICE OF FINAL DECISION AND RIGHT TO APPEAL PURSUANT TO HCC 21.93.070 which provides:

An appeal must be filed within 15 days after the date of:

- a. Distribution of the final decision of the City Manager, City Planner, or planning staff members
 to the applicant or other person whose property is the subject of the matter being appealed;
 or
- b. Distribution of the final decision of the Planning Commission to the applicant and other parties, if any. [Ord. 21-44(S) § 2, 2021; Ord. 17-07(S-3)(A) § 7, 2017; Ord. 08-29, 2008].

Respectfully,

Rick Abboud, AICP

Rich Allhor

Homer City Planner

(907) 235-3105

rabboud@ci.homer.ak.us