1 2	CITY OF HOMER
3	HOMER, ALASKA
4	Mayor
5	RESOLUTION 15-007(A)
6	A RESOLUTION OF THE HOMER CITY COUNCIL APPROVING THE
7	RECOMMENDATIONS OF THE PUBLIC SAFETY BUILDING REVIEW
8	COMMITTEE.
9	
10	WHEREAS, The Public Safety Building Review Committee (PSBRC) has worked the last
11	eleven months to complete the Public Safety Building conceptual design scope of work as
12	outlined in Resolution 14-020; and
13	
14	WHEREAS, The PSBRC reviewed and rated GC/CM proposals, reviewed the proposed
15	contract and provided input on the scope of work and deliverables, reviewed work products
16	and participated in regular briefing with the contractor, made recommendations and
17	provided direction to staff and the contractors as the project proceeded; and
18	, , , ,
19	WHEREAS, The PSBRC has reached a financial and design benchmark authorized by
20	the Council and has made recommendations to the Council as outlined in Memorandum 15-
21	007.
22	NOW, THEREFORE, BE IT RESOLVED by the Homer City Council that the following
23	recommendations of the Public Safety Building Review Committee, as outlined in
24	Memorandum 15-007, are approved:
25	
26	<ul> <li>The City Council approves the conceptual design</li> </ul>
27	<ul> <li>The City Council approves the schedule for the project</li> </ul>
28	<ul> <li>The City Council approves the budget to take the project to 35% design</li> </ul>
29	
30	NOW, THEREFORE, BE IT FURTHER RESOLVED by the Homer City Council that
31	Resolution 14-020 is amended to extend the Public Safety Building Review Committee until
32	the project is completed or the committee is otherwise dissolved by the Homer City Council;
33	and the scope of work of the committee is expanded to advise the Council on all further
34	phases of design and construction.
35	DAGGED AND ADDRESS
36	PASSED AND ADOPTED by the City Council of Homer, Alaska, this 12th day of January,
37	2015.
38	
39	CITY OF HOMER
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41	1000 6 ( ,7101 e.
42	Moure Wyhe MARY E. WYTHE, MAYOR
TJ	WAKY E. WYI HE. MAYUR

Page 2 of 2 RESOLUTION 15-007(A) CITY OF HOMER

44 ATTEST:

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46

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48 JOHNSON, MMC, CITY CLERK

49

50 Fiscal Note: N/A



(p) 907-235-8121

(f) 907-235-3140

## Memorandum 15-007

TO: Homer City Council

FROM: Public Safety Building Review Committee (PSBRC)

DATE: January 05, 2015

SUBJECT: Public Safety Building

Conceptual Design Status Report Recommendations on How to Proceed

The Committee, working with City staff, has worked over the last eleven months to accomplish the completion of the Public Safety Building conceptual design scope of work contained within Ord. 14-020. The ordinance contained the following tasks:

"Review and rate GC/CM proposals and make a recommendation to the Council."

- ✓ This work is complete. A construction manager and project architect have been selected and the Council awarded contracts that achieve the first level of design.
- "Review the proposed contract and provide input on the scope of work and deliverables."
  - ✓ This work is complete and was elucidated within the contract documents.
  - "Review work products and participate in regular briefing with the contractor."
    - ✓ This work is complete to the extent of reaching a conceptual design a design and funding benchmark.
  - "Make recommendations / provide direction to staff /contractors as the project proceeds."
    - ✓ This work is complete to this juncture of additional policy related direction. The committee selected a site for the new facilities and the Council has ratified the location. The site selection has allowed advancement of the preliminary site and building design.
  - "Make recommendations to Council as to how to proceed as benchmarks are achieved."
  - ✓ We have reached a financial and design benchmark. Our recommendations are stated below.

The committee, at the onset, agreed to work by consensus. In the event of failing unanimity, the options discussed are presented.

The committee initiated interactions with the citizenry, through the opportunities of its meetings, which often held three agenda spots for public comment and questions, and

presentations to civic organizations. We hope that these will continue as the next phase develops.

We have reached a point that requires policy direction from the City Council which may include further appropriation of funds to advance the project beyond the initial phase. The Council also now needs to decide whether to dissolve or extend the life of the Committee (as directed in the enabling ordinance).

## **Recommendations:**

- 1. The City Council approve the conceptual design.
  - Needs Analysis A space needs study, commissioned by the architect with a firm specializing in accurate program identification and space allocations for municipal public safety buildings, documented a 2016 building size of ~22,000 square feet for the Police Department and ~21,200 square feet for the Police Department. Space allocations were based on mid-point (not the largest acceptable or the smallest acceptable) square footages for each program element.
  - Site Planning A site plan was developed that provides an efficient layout of a combined facility (as a single project); but also provides for the opportunity to construct in two phases. The site is not large enough to construct a building of a single story, so much of the building is on two floors.
  - Site Mitigations The HERC site contains a variety of existing encumbrances:
    - A waterway transects the property;
    - o The Public Works Department occupies one of the existing buildings;
    - The gymnasium and an adjacent classroom are used for community recreation and training;
    - o The skateboard park is located there; and
    - o An outdoor basketball court is partially located there.
  - Public Comment Almost all public comment revolved around the loss of the recreational spaces. Some also wondered about the proximity to the KPSD Homer Middle School and the access to the school across the HERC property. When questions were posed by the public, the Committee or City staff or the GC/CM Design Team provided responsive information.
  - Alternatives:
    - o The "Build Everything as Soon as Possible" approach.
      - Pro: Notion that soonest money is the cheapest money, and soonest construction is the least expensive price per square foot.
      - Con: Shortage of funds for the size of the designed project may delay construction for many years, and returns a focus on the mitigations listed above.
    - The "Two Phases" approach.
      - Pro: Phasing allows a continued use of some of the existing facilities and may be the only sized plan that can be financed through municipal bonding or financing in this calendar year.

- Con: Future construction costs will undoubtedly be higher than today's. The Fire/EMS personnel worry that Phase II may fall off the list of City priorities.
- The "Private/Public" Partnership approach.
  - Pro: Teaming with a private partner could allow the entire project to proceed. A private entity can put certain tax advantages to good use, where the City cannot.
  - Con: The Council has previously decided that owning and maintaining municipal buildings is the best public policy.
- Policy Considerations:
  - Does the City go to complete design and pursue funding for the complete project; or
  - Does the City go to complete design and pursue funding for the first phase of the project; or
  - Does the City go to Phase One design and pursue funding for the first phase of the project; or
  - o Does the City put the project on hold until a more solid funding plan has been established?
- 2. <u>The City Council approve a schedule for the project.</u> The GC/CM team developed a schedule with the following milestones:

	<u>Start</u>	<u>End</u>
35% Preliminary Design	Feb 2015	Dec 2015
Bond proposition on the ballot	Jun 2015	Oct 2015
65% GMP Design	Nov 2015	Sept 2016
100% Final Design	Sept 2016	Apr 2017
Construction	May 2017	Sept 2018

3. The City Council approve a budget to take the project to 35% design. Taking the next step will fill in some of the blank areas and establish some of the craft budgets (civil, electrical, mechanical and specialties) to further public information and review. A rough order of magnitude cost estimate was completed by the GC/CM team for the project; assuming 2017-18 construction. The total cost of a single combined project is \$29.9 M. Postponing construction or phasing may increase the overall cost of the project.

## Project Funding Needs – How Much and When?

Need	Amount	Date Needed				
Complete 10% Conceptual Design	\$300,000	Appropriated				
Complete 35% Preliminary Design	\$663,000	February, 2015				
Complete 65% GMP Design	\$643,000	November, 2015				
Complete 100% Final Design	\$316,000	September, 2016				
Total Design/City Admin =	\$1,922,000					
Site Preparation/Demolition	\$975,000	March, 2017				
First Year Building Construction	\$18,000,000	July, 2017				
Second Year Building Construction	\$9,000,000	July, 2018				
Total Construction/Inspect/CA/Art = \$27,975,000						
Total Project \$29,897,000						
Total Project						

The Design Team attempted to assess building square footage for both Police and Fire to determine if initial costs could reasonably be reduced. The design team concluded that rather than eliminating square footage to reduce costs, the City should seek cost sharing with other local, state, and federal agencies for jail, range, and emergency management facilities.

The Committee concluded that from a practical perspective there is no significant square footage with a lower priority that should be postponed (with the possible exception of the shooting range). The Committee also determined that it was premature to make reductions in scope prior to establishing firmer designs and cost estimates. Cutting and trade-offs can come later in the process.

If the State would participate in Jail construction (say pay 1/3 the cost); it could reduce the City's cost by \$1,100,000. Participation in Range construction (say pay half the cost) might reduce the City's cost by \$900,000). The potential for Federal/State/Borough participation in the cost of this project should also be investigated.

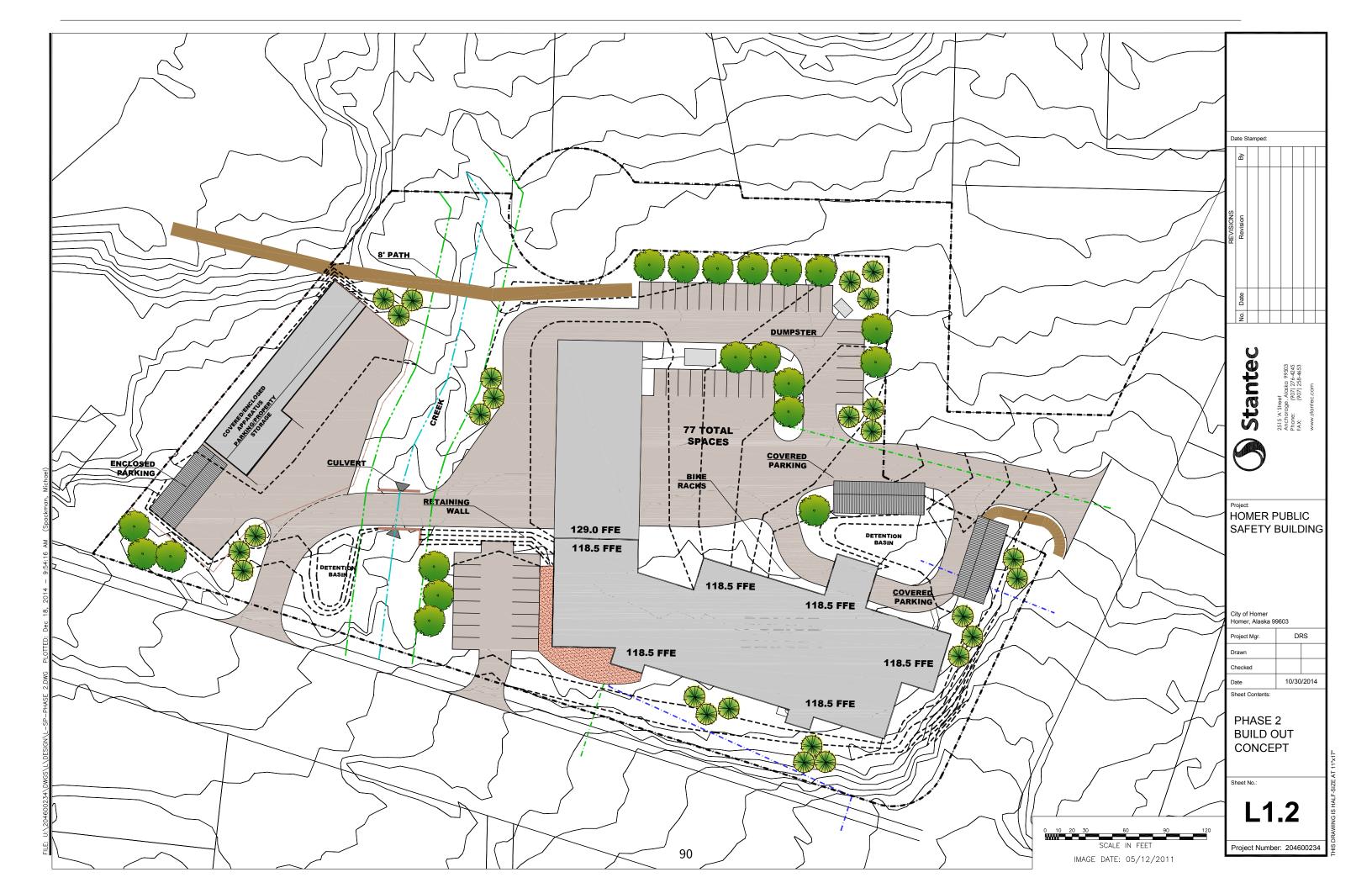
Private organizations (such as the NRA) might also contribute to the costs of the project.

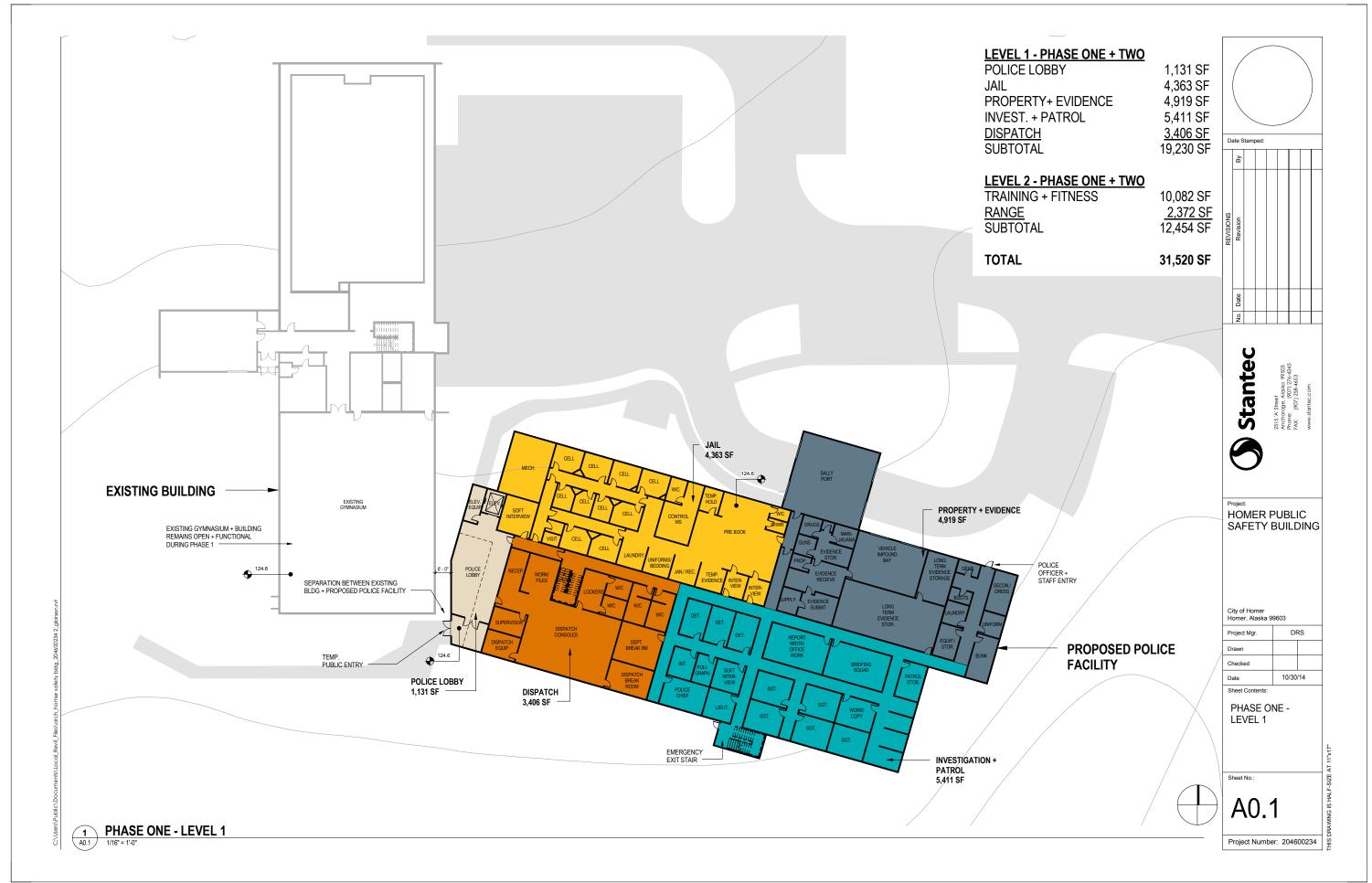
- 4. The City Council should either disband or reauthorize the Committee. Per the resolution that created the PSBRC, the committee "shall be disbanded when the initial scope of work is complete and the Council appropriation is expended. The Council may extend the life of the Committee and expand its scope of work if the project proceeds beyond this initial phase and additional project revenues are secured."
- 5. <u>The City Council should consider some policy matters that are outside of the purview of the PSBRC.</u>
  - a. What is the future of the fire department? Many have suggested that the EMS/Fire response duties found on the southern peninsula, be combined or reorganized. This could affect the programing and sizing of the new City facilities.

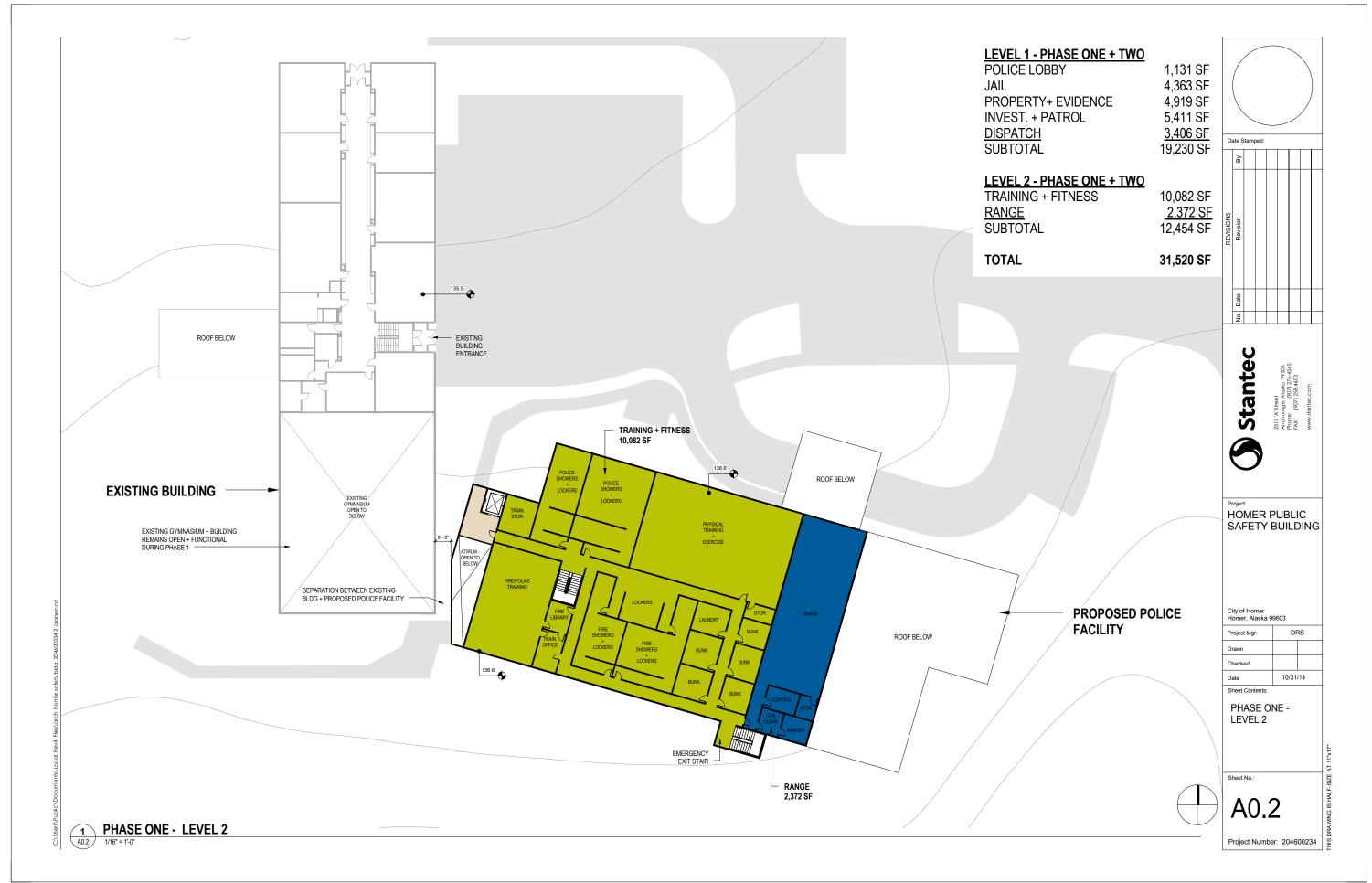
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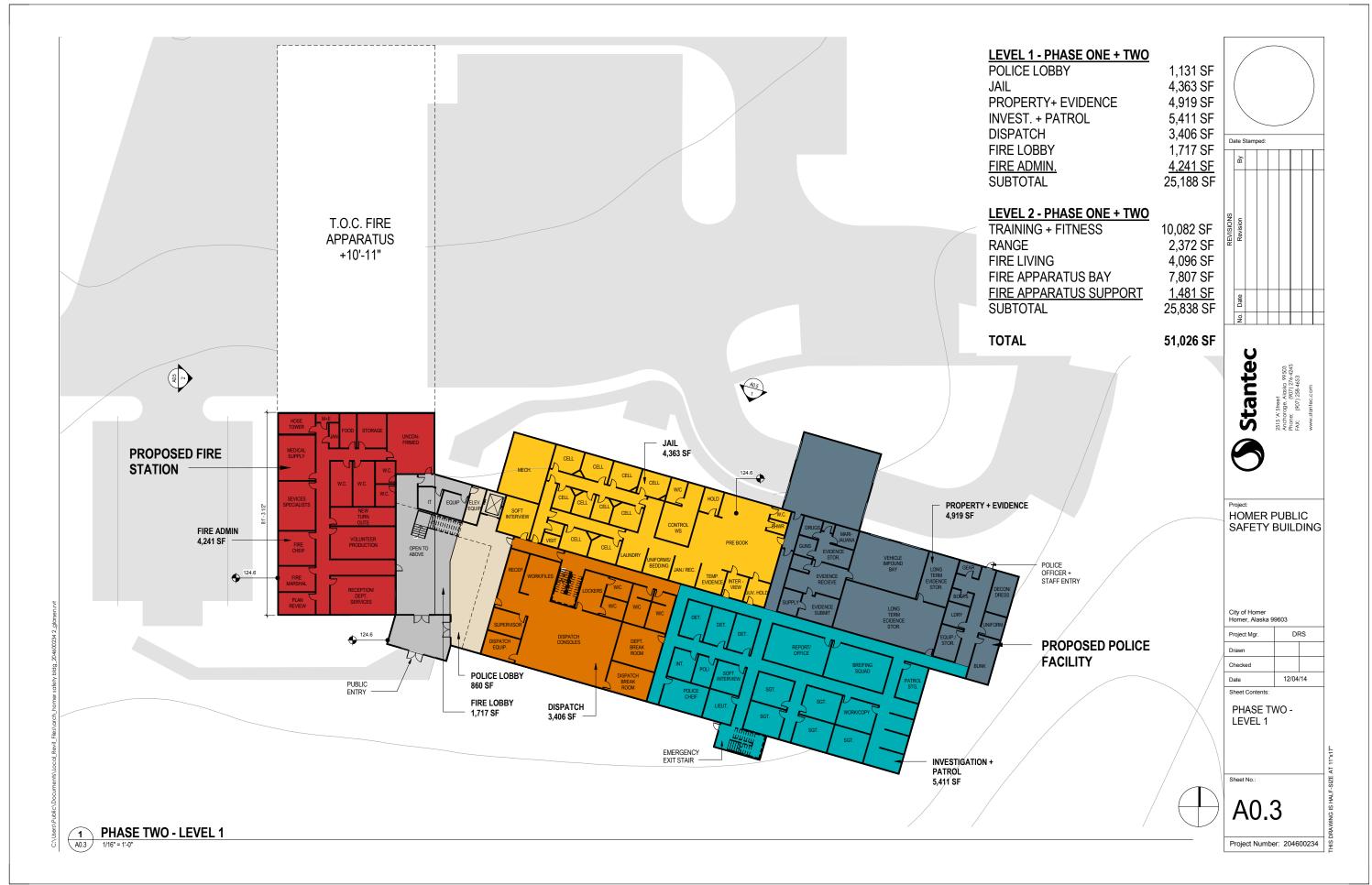
b. What will the operational costs of the new facilities be and how will the City pay for those costs? The existing maintenance, janitorial, heating and lighting expenses will be magnified by the increased size of the new facilities. As part of a plan presented to the public, operational costs should be addressed.



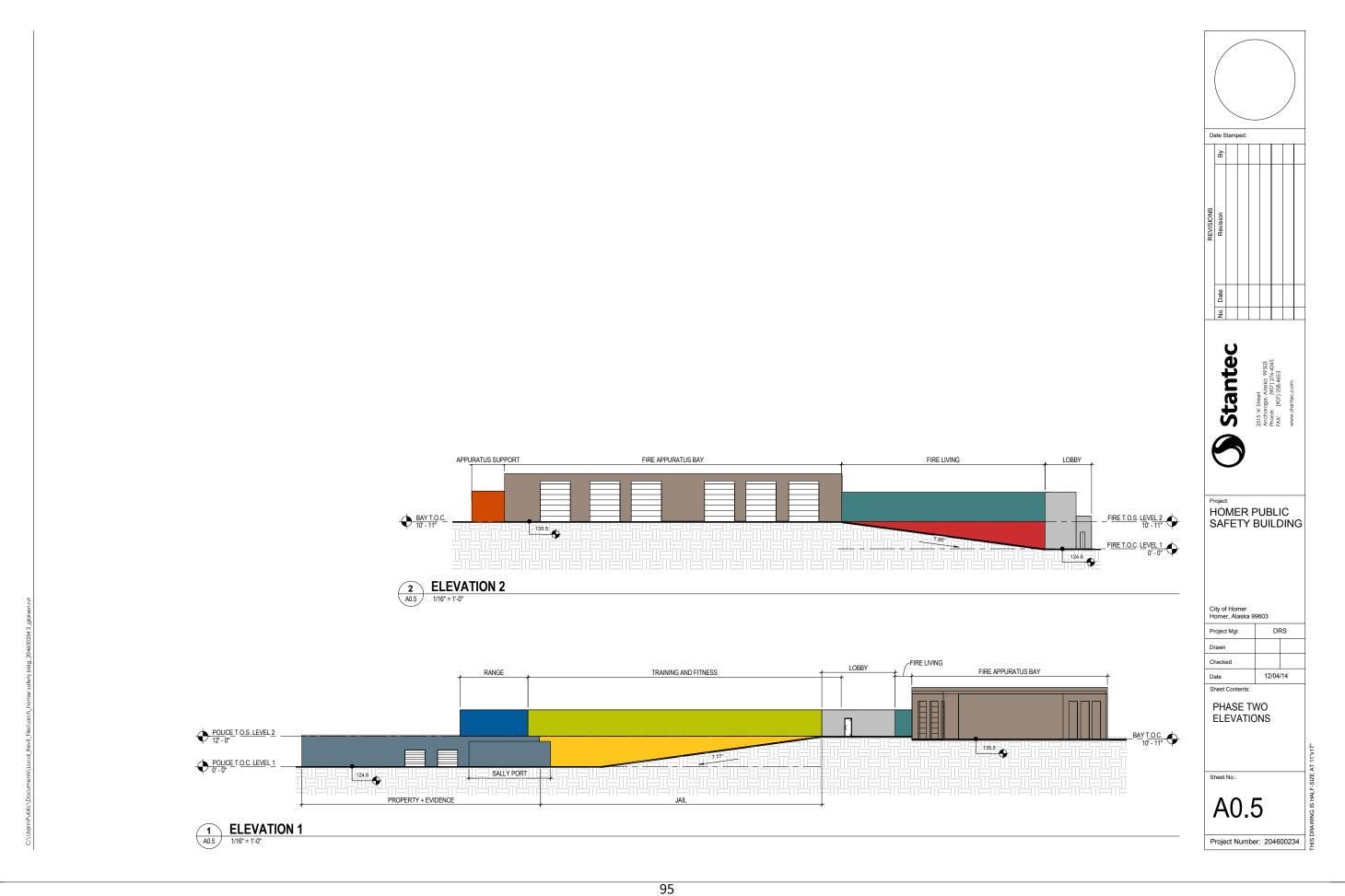


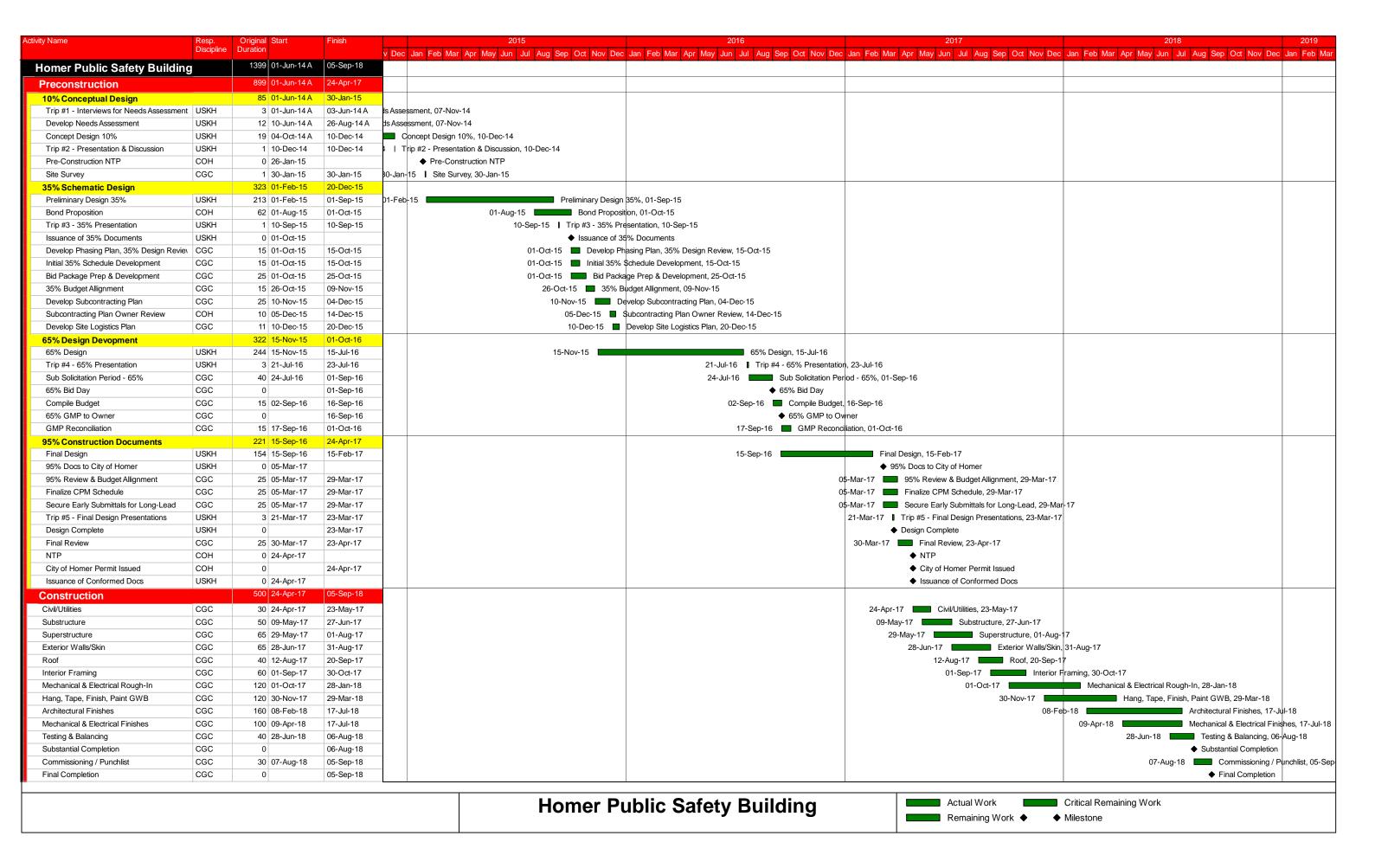












## Conceptual Cost Estimate Homer Public Safety Building Project January 6, 2014

-		2017 const start			2017 const start			
			PHASE 1			PHASE 2		PHASE 1 and 2
	Quantity	Unit	Unit Price	TOTAL	Quantity Unit	Unit Price	TOTAL	TOTAL
SITE - GENERAL	,							
Mob/Demob/General Conditions	LS	LS	\$180,000	\$180,000	LS LS	\$210,000	\$210,000	\$390,000
Building Demolition	LS	LS	\$160,000	\$160,000	LS LS	\$340,000	\$340,000	\$500,000
Excavation - On-Site Disposal	\$7,500	CY	\$4	\$30,000	4,500 CY	\$4	\$18,000	\$48,000
Excavation - Off-Site Disposal	\$2,500	CY	\$10	\$25,000	1,750 CY	\$10	\$17,500	\$42,500
Import Select Fill Material	\$3,500	CY	\$25	\$87,500	5,500 CY	\$25	\$137,500	\$225,000
Paving (2" LC/2" AC)	\$21,000	SF	\$5	\$105,000	14,000 SF	\$5	\$70,000	\$175,000
Curb & Gutter		LF			· ·			
	\$3,000		\$22	\$66,000	2,000 LF	\$22	\$44,000	\$110,000
Sidewalk/Trails/Courtyard	LS	LS	\$35,000	\$35,000	LS LS	\$15,000	\$15,000	\$50,000
Storm Drainage	LS	LS	\$25,000	\$25,000	LS LS	\$35,000	\$35,000	\$60,000
Water Service	LS	LS	\$45,000	\$45,000	LS LS	-	\$0	\$45,000
Sewer Service	LS	LS	\$25,000	\$25,000	LS LS	-	\$0	\$25,000
Landscaping/Seeding	LS	LS	\$20,000	\$20,000	LS LS	\$35,000	\$35,000	\$55,000
Detention Basins	LS	LS	\$15,000	\$15,000	LS LS	\$15,000	\$15,000	\$30,000
Gas/Electric/Tele Service	LS	LS	\$125,000	\$125,000	LS LS	\$15,000	\$15,000	\$140,000
Utility Relocations	LS	LS	\$50,000	\$50,000	LS LS	\$80,000	\$80,000	\$130,000
Site Lighting	LS	LS	\$20,000	\$20,000	LS LS	\$40,000	\$40,000	\$60,000
SWPPP	LS	LS	\$20,000	\$20,000	LS LS	\$30,000	\$30,000	\$50,000
Dumpster/Pad/Enclosure	LS	LS	\$20,000	\$20,000	LS LS	750,000	\$0,000	\$20,000
•	LS	LS			LS LS	-	\$0	
Emergency Generator	LS	LS	\$95,000	\$95,000	L3 L3	-	ŞU	\$95,000
SUBTOTAL SITE CIVIL	L			\$1,148,500		\$	1,102,000	\$2,250,500
ASSESSORY - POLICE								
Sally Port	981	sf	\$275	\$269,775		-	\$0	\$269,775
Vehicle Impound Bay	523	sf	\$350	\$183,120		-	\$0	\$183,120
Vehicle Impound Storage			\$200	\$0	1962 sf	\$150	\$294,300	\$294,300
Stolen Item Storage			\$175	\$0	872 sf	\$50	\$43,600	\$43,600
Staff Vehicle Enclosed Parking	1,199	sf	\$275	\$329,725		-	\$0	\$329,725
Staff Vehicle Covered Parking	981		\$200	\$196,200		-	\$0	\$196,200
K-9	55		\$150	\$8,175		_	\$0	\$8,175
				. ,		!		
ASSESSORY- FIRE	_							
Covered Apparatus Parking			-	\$0	1,458 sf	\$250	\$364,500	\$364,500
CURTOTAL ACCESCORY STRUCTURES	•			¢oec oor			702 400	¢1 690 30F
SUBTOTAL ACCESSORY STRUCTURES	•			\$986,995		Ş	702,400	\$1,689,395
MAIN BUILDING								
Fire Public Areas			-	\$0	2,173 sf	\$325 \$	706,063	\$706,063
Fire Administration			_	\$0	2,705 sf		946,750	\$946,750
Fire Living Areas			_	\$0	7,326 sf		2,381,031	\$2,381,031
Fire Staff/Facilities Support	_		_	\$0	735 sf		257,250	\$257,250
Fire Apparatus Bays and Support	<del>- </del>			\$0 \$0	9,370 sf		3,279,500	\$3,279,500
Police Public Areas	774	ct	6275		9,370 31	7550 75		
	774		\$375	\$290,156		-	\$0	\$290,156
Dispatch/Records	2,406		\$350	\$842,188		-	\$0	\$842,188
Police Administration	608		\$350	\$212,625		-	\$0	\$212,625
Police Investigations	1,125		\$350	\$393,750		-	\$0	\$393,750
Police Patrol	2,559	sf	\$350	\$895,563		-	\$0	\$895,563
Police Property/Evidence	3,000	sf	\$325	\$975,000		-	\$0	\$975,000
Police Jail	4,473	sf	\$950	\$4,248,875		-	\$0	\$4,248,875
Police Range/Armory	4,744		\$550	\$2,609,063		-	\$0	\$2,609,063
Police Support Spaces	4,998		\$350	\$1,749,125		_	\$0	\$1,749,125
Shared Spaces	2,293		\$325	\$745,063	2,293 sf	\$375 \$	859,688	\$1,604,750
Communications	2,293	31	7323		2,233 31		\$18,000	
	26.070	cf	\$5	\$85,000	22 200 cf			\$103,000
Furnishings	26,978	51	\$5	\$134,890	22,309 sf	\$5 \$	111,545	\$246,435
SUBTOTAL BUILDING CONSTRUCTION	l			\$13,181,296		\$8	3,559,826	\$21,741,123
SUBTOTAL SITE/BLDG CONSTRUCTION	ı			\$14,168,291		\$9	9,262,226	\$23,430,518
Design	O	%	_	\$1,133,463		6	740,978	\$1,874,441
Design	8	/0	<del>-</del>					
1% for Art		24		\$70,000			\$70,000	\$140,000
Construction Assistance/Inspection		%	-	\$283,366			185,245	\$468,610
Contingency	15		-	\$2,125,244			L,389,334	\$3,514,578
City Administration	2	%	-	\$283,366		- \$	185,245	\$468,610
TOTAL PROJECT COST	Г			\$18,063,730		\$1	1,833,027	\$29,896,757

1 2	CITY OF HOMER HOMER, ALASKA
3	
4	City Manager/ Public Works Director
5	RESOLUTION 14-020
6	RESOLUTION 14-020
7	A RESOLUTION OF THE HOMER CITY COUNCIL CREATING A
8	PUBLIC SAFETY BUILDING REVIEW COMMITTEE AND
9	ESTABLISHING THE SCOPE OF WORK AND PARAMETERS UNDER
10	WHICH THE COMMITTEE WILL CONDUCT ITS WORK.
11	
12	WHEREAS, The City has solicited GC/CM proposals from qualified firms or teams to
13	conduct preliminary engineering, design, site evaluation, and cost estimating for the
14	proposed new Homer Public Safety Building; and
15	
16	WHEREAS, Proposals are due on January 21, 2014; and
17	
18	WHEREAS, It would be beneficial to establish a Public Safety Building Review
19	Committee (PSBRC) to assist the City with numerous functions including review and
20	evaluation of the proposals, similar to the committees the Council has established for
21	construction projects on other public buildings.
22	
23	NOW, THEREFORE, BE IT RESOLVED that the Homer City Council hereby establishes
24	the Public Safety Building Review Committee (PSBRC).
25	
26	BE IT FURTHER RESOLVED that the Committee membership shall be the Mayor or one
27	member of the City Council, the Police Chief or their designee, the Fire Chief or their designee,
28	a member of the public, preferably with construction or project management experience, and
29	a member of the business community.
30	DE IT FUDTHED DESOUVED that primary staff support shall be previded by Carry Mayor
31	BE IT FURTHER RESOLVED that primary staff support shall be provided by Carey Meyer and Dan Nelsen and secondary support shall be provided as needed and requested by the
32: 33	City Manager, the Finance Director, and the City Planner.
34	City Manager, the i mance Director, and the city Flanner.
35	BE IT FURTHER RESOLVED the Scope of Work shall include:
36	DETAIL OR THE RESOLVED the Scope of Work Shatt metade.
37	Review and rate GC/CM proposals and make a recommendation to the Council

Review the proposed contract and provide input on the scope of work and deliverables Review work products and participate in regular briefing with the contractor Make recommendations and provide direction to staff and the contractors as the project proceeds Make recommendations to Council as to how to proceed as various benchmarks are achieved. BE IT FURTHER RESOLVED that the Committee shall establish its own work schedule and shall be disbanded when the initial scope of work is complete and the Council appropriation is expended. The Council may extend the life of the Committee and expand its scope of work if the project proceeds beyond this initial phase and additional project revenues are secured. BE IT FURTHER RESOLVED that the City Clerk is authorized to advertise for parties interested in serving as the public and business community representatives. PASSED AND ADOPTED by the City Council of Homer, Alaska, this 13th day of January, 2014. CITY OF HOMER ATTEST: 

Fiscal Note: Staff time and advertising costs.

少め JOHNSON, MMC, CITY CLERK