#### 1. SUMMARY

The Soldotna Public Safety Communications Center (SPSCC) provides dispatch services to a number of borough service areas and the city of Soldotna. The borough is examining the possibility of offering these services to the cities in the borough that currently operate independent dispatch centers (Kenai, Homer, and Seward). This document proposes a fee structure for all agencies that a consolidated SPSCC would dispatch for. This fee structure is calculated based on the actual cost to run dispatch with the addition of Seward, Kenai and Homer dispatch centers. This structure may be changed slightly – based on the number of additional dispatchers needed – if all three cities do not decide to consolidate. The maximum borough-wide savings will be achieved with consolidation of all centers. *This document is a DRAFT PROPOSAL only and is intended to outline a potential structure and important points of consideration moving forward*.

## Total direct cost for borough<sup>1</sup> operated consolidated center: \$3,001,057

The cost of running this consolidated center will be split amongst all agencies that the SPSCC dispatches for, after the deduction of the E911 surcharge, State Park Service contributions, individual city specialized services, and borough general fund contribution. The borough general fund will cover small agencies that are not within cities or service areas (Moose Pass, Hope, Cooper Landing, and Ninilchik), 911 addressing, and the purchase of 6 new radio consoles.

This cost breakdown is based on the cost of running a center (FY2017 budget) with **6 additional dispatchers and .5 additional administrative assistants** (Totaling 13 public safety dispatchers, 3 shift supervisors, 1 communications center manager, 1 IT specialist, 1 administrative assistant) There are also 8 state dispatchers and 1 state office assistant in the SPSCC.

This number also includes the estimated cost of annual training for airport response (\$8,000 annually), maintaining radio/IP linkage with Seward and Homer (\$232/month), and door buzz-in circuit charges (\$100/month for Homer and Seward, \$300/month for Kenai). However, city specific costs are billed separately and deducted from the overall budget before calculating cost/call. These fees are discussed in the specialized services below.

## 2. GENERAL COST BREAKDOWN

Event call volume, rather than 911 call volume, is the best way to measure cost allocation. The current borough CAD system will be able to track these numbers, and these numbers represent the proportional workload for each agency at the center. To account for year-to-year fluctuation, fees for call volume ranges have been established.

Police calls are generally more frequent and have a shorter duration, and are thus weighted at half of the cost per call (\$24/call). Fire and EMS calls tend to be longer duration and are thus weighted at \$48/call. This reflects

<sup>&</sup>lt;sup>1</sup> The state pays for a portion of personnel and equipment, these costs are not included in this discussion

the average workload for each call, and is similar to the structure used by Fairbanks Emergency Communications Center. This ratio should be reassessed and adjusted at a future date to reflect relative average workload of the two types of calls. However, as there is not data collected at a standardized center at this time, a 2:1 ratio will be used.

## Fire and EMS calls: \$48/call Police calls: \$24/call

Minimum fees for fire agencies will be based on 200 calls/ year and police agencies will be based on 1000 calls/year. Fire agency rates will increase every 200 calls until reaching 1000 calls. At this point the rate will increase every 1000 calls. Rates for police agencies will increase every 1000 calls. This system is used by Fairbanks Emergency Communications Center.

This fee system is structured simply so that agencies participating in the SPSCC have a realistic idea of what they will be charged. These ranges should be reassessed when this structure is reviewed. If agencies in the borough frequently fluctuate between two blocks - for instance if the call volume of Anchor Point fluctuates regularly between 190 and 210 - this structure should be adjusted to maximize year-to-year stability and ease of agency budgeting.

	Fire Agency			Police Agen	cy
0	200	\$9,600	0	1000	\$24,000
201	400	\$19,200	1001	2000	\$48,000
401	600	\$28,800	2001	3000	\$72,000
601	800	\$38,400	3001	4000	\$96,000
801	1000	\$48,000	4001	5000	\$120,000
1001	1200	\$57,600	5001	6000	\$144,000
1201	1400	\$67,200	6001	7000	\$168,000
1401	1600	\$76,800	7001	8000	\$192,000
1601	1800	\$86,400	8001	9000	\$216,000
1801	2000	\$96,000	9001	10000	\$240,000
2001	3000	\$144,000	10001	11000	\$264,000
3001	4000	\$192,000	11001	12000	\$288,000
4001	5000	\$240,000	12001	13000	\$312,000
5001	6000	\$288,000	13001	14000	\$336,000

These rates are calculated by dividing operating budget (after deduction of E911 surcharge, State Park contributions, borough general fund contributions, and specialized services) by total weighted call volume to calculate a cost/call value. This will be recalculated after the first year of operating a consolidated center, and every three years beyond that. There will be a 2% annual increase in these rates to account for inflation.

All call volume charges after year one will be based on borough tracked call volumes for the previous calendar year, this will be standardized across all agencies. The borough will submit a notice by March 1<sup>st</sup> of each year,

and an invoice by July 1<sup>st</sup>, which will be paid in full by September 30<sup>th</sup> each year. If this becomes effective in the middle of a fiscal year, the agency will pay a prorated amount for the first year. Rates for FY2017 will be based on CY2015 call volumes.

## 3. ANNUAL SPECIALIZED SERVICES

Fees will also include a cost for any specialized service outside of normal dispatch responsibilities. The below list includes fees for services that dispatch currently offers. Additionally services may be offered per agreement between the agency and the SPSCC, the fees for these services should be actual additional cost of providing these services at the center. Specialized costs are deducted from the operating budget prior to the calculation of the general cost/call discussed above.

Service		Rate	Measurement
Police Administrative Call Taking*	Upon request	\$1.50	Per call
Airport Preparedness Staff Training	Kenai required	\$8,000	Estimated annual training cost at 8 hours/dispatcher
TLS Circuit Charge	Homer Seward	\$232/month	Per month, if cities move to ALMR this charge will be eliminated
Buzz-in circuit charge	Homer Seward	\$100/month	Per month
Airport circuit charges	Kenai	\$300/month	Estimated – will be based on actual cost
Camera Access†	Upon request	TBD	Charge will include TLS circuit charge plus an additional \$143/month to increase TLS circuit speed, other charges will be agreed upon based on specific needs

\*For administrative calls, each city is responsible for coordinating with DPS to add a circuit to utilize the current administrative phone system, for configuring scheduled forwarding of administrative calls to the DPS line, for the cost of circuit tying their phone system to the DPS administrative system, and for any long distance charges incurred. Any call that does not result in a CAD Call for Service (CFS) will be billed at the administrative call rate. Any administrative call requiring CFS and associated records management data entry will be billed at standard rates.

<sup>+</sup>Camera systems must integrate with the current borough system and charges will be determined on an individual basis. Agencies are responsible for any set up cost. Passive access only, active monitoring not available.

#### 4. ONE TIME CITY INTEGRATION FEES

These costs reflect one time fees associated with the transition and integration of the dispatch centers. There will be a one-time integration fee of **\$10,000** per city to cover general transition costs. Other costs are estimated in the table below, but will be charged to the cities at actual cost.

Service		Estimate	Measurement
One time integration fee	All cities	\$10,000	Flat fee
Radio/IP linkage*	Homer/Seward	\$6,000	Actual cost
Buzz-in capabilities	Homer/Seward	\$5,000	Actual cost
Airport transition	Kenai	\$15,000	Actual cost

\* Homer and Seward will be responsible for maintaining their own legacy radio system, and will be required to maintain the remote end of the radio-IP bridge.

#### 5. ESTIMATED FEES PER AGENCY

Agency	Fire and EMS	Police	Contribution
City of Soldotna	0	11,322	\$288,000
City of Kenai	1,378	7,840	\$259,200
City of Homer	637	8,819	\$254,400
City of Seward*	694	3,728	\$134,400
KESA	174	-	\$9,600
Central Emergency Services	2,802	-	\$144,000
BCFSA	130	-	\$9,600
Nikiski Fire Service Area	884	-	\$48,000
Anchor Point	213	-	\$19,200
State Park Service	Pays for 1 disp	oatcher	\$105,000
Total			\$1,271,400

\*Seward call-volume CY2015: SVAC 523, SVFD EMS 205, SVFD Fire/Other 144. To avoid charging Seward twice for EMS calls, SVFD EMS calls are not included in total Fire/EMS call volume

#### **Specialized Cost**

Will be determined based on additional services selected by agencies and actual cost.

Agency	Туре	Fee
City of Kenai	Airport training, airport circuits	\$11,600
City of Homer	TLS Circuit, buzz-in circuit	\$3,984
City of Seward	TLS Circuit, buzz-in circuit	\$3,984
Total		\$19,568

# Integration Cost Estimated one time cost of integrating new centers. This is not included in overall operating budget overview below, as these fees are specifically to cover transition costs, not annual operating budget.

Agency	Туре	Fee
City of Kenai	Integration, airport	\$25,000
City of Kenai	Integration, radio/IP, buzz-in	\$21,000
City of Homer	Integration, radio/IP, buzz-in	\$21,000

#### **Total Charges**

Estimated total cost of consolidated center per agency.

Agency	First Year	Annual
City of Soldotna	\$288,000	\$288,000
City of Kenai	\$295,800	\$270,800
City of Homer	\$279,384	\$258,384
City of Seward	\$159,384	\$138,384
KESA	\$9,600	\$9,600
CES	\$144,000	\$144,000
BCFSA	\$9,600	\$9,600
Nikiski Fire Service Area	\$48,000	\$48,000
Anchor Point	\$19,200	\$19,200

#### **Borough Charges**

The borough general fund will cover the following costs

Item	Measurement	Cost
Radio replacement*	Annual budget	\$98,963
911 Addressing	Annual budget	\$122,115
Small agency calls+	433 calls (401-600 block)	\$28,800
Total		\$249,878

\*The equipment replacement fund will be used to cover the cost of 6 new dispatch radio consoles †Hope (19), Ninilchick (229), Cooper Landing (123), Moose Pass (62)

This document provides an estimate of consolidation costs. If additional services and integration costs specific to each city are identified, these costs will be billed to the integrating agency. General unexpected transition costs for the SPSCC itself will be covered by the borough. Estimated costs include:

Item	Measurement	Cost
ProQA software licensing	One time	\$11,000
New equipment	One time	\$20,000
Total		\$31,000

#### 6. CONSOLIDATED CENTER BUDGET OVERVIEW

Consolidated dispatch budget summary		
Revenue from agencies	1,290,968	
E911 revenue	1,544,348	
Borough general fund	249,878	
Total revenue	3,085,194	
FY 2017 budget	2,431,295	
- E911 Payments	(158,400)	
+ 6 dipatchers, .5 admin	708,594	
+ Airport and radio/IP costs	19,568	
Total consolidated annual budget	3,001,057	
Fund Balance	84,137	

## 7. AGENCY INPUT

Cities will be charged based on their actual call volume collected by the CAD system at the SPSCC. Actual costs after year one may vary from estimated costs in this document, as there is not currently a unified way of collecting call volume data. Fees will be determined based on calendar year call volume and charged to cities on an annual basis during fiscal year budget preparation. The base rate (fee/call) will be recalculated every three years based on overall center call volume and operating budget.

In order to account for advances in technology and other changes in dispatch center operations, the entire fee structure will need to be reassessed periodically. The group for this fee structure reassessment will include representatives from each of the agencies participating in the call center. In addition, there will need to be an avenue created for input on fee methodology and other aspects of dispatch operations.

This proposal does not go in to detail on the structure of this group, which will be worked out with the agreement of all agencies.

## 8. E911 SURCHARGE

The borough will continue collect all E911 surcharges and this charge will be deducted from overall operating cost before rate per call for Fire, EMS, and Police are determined.

## DISPATCH CONSOLIDATION ESTIMATED CITY COST SAVINGS

#### DRAFT

Cost savings for each city will vary based on the current operating budget and the services the city intends to retain. The following are rough estimates of cost savings based on the most recent dispatch operating budget provided to borough staff and on estimated costs and cost avoidances, these numbers could vary greatly in practice and cities should individually assess budget implications of consolidation.

#### Kenai

The estimated annual cost for Kenai of a consolidated center is \$323,600: \$259,200 for dispatch, \$11,600 specialized fees, and a \$52,800 reduction in E911 payments from the borough. Based on Kenai's \$853,715 annual dispatch operating budget, Kenai would see a net **\$530,115** annual difference in cost.

Consolidating prior to radio purchasing will save Kenai an additional \$265,000 in cost avoidance: \$290,000<sup>1</sup> for two new radios, minus the \$25,000 borough integration fee. This results in an **estimated \$795,115 difference in the first year.** 

#### Homer

The estimated annual cost for Homer is \$311,184: \$254,400 for dispatch, \$3,984 specialized services, and a \$52,800 reduction in E911 payments from the borough. Based on Homer's \$631,045<sup>2</sup> annual operating budget, Homer would see a net **\$319,861 annual difference in cost.** 

Consolidating prior to radio purchase will save Homer an additional \$269,000 in cost avoidance: \$290,000 for new radios, minus the \$21,000 estimated cost of radio/IP linkage and integration fees with the borough. This results in an estimated \$588,861 difference in the first year.

Kenai Summary				
Dispatch borough fee	\$259,200			
Specialized fees	\$11,600			
Reduction in E911	\$52,800			
Consolidated annual cost	\$323,600			
FY 2016 operating budget	\$853,715			
Net annual difference	<u>\$530,115</u>			
One time cost avoidances				
Avoidance of new radio consoles <sup>1</sup>	\$290,000			
Borough integration fees	-\$25,000			
Total first year cost avoidance	\$265,000			
First year difference	<u>\$795,115</u>			

Homer Summary		
Dispatch borough fee	\$254,400	
Specialized fees	\$3,984	
Reduction in E911	\$52 <i>,</i> 800	
Consolidated annual cost	\$311,184	
CY 2016 operating budget <sup>2</sup>	\$631,045	
Net annual difference	<u>\$319,861</u>	
One time cost avoidances		
Avoidance of new radio consoles	\$290,000	
Borough integration fees	-\$21,000	
Total cost avoidance first year	\$269,000	
First year difference	<u>\$588,861</u>	

<sup>&</sup>lt;sup>1</sup> \$290,000 based on Motorola quote provided to borough for upgrading 2 radio consoles. Actual cost avoidance may vary based on number of upgrades and other factors.

<sup>&</sup>lt;sup>P</sup>Personnel costs account for 95% of Homer's 2016 dispatch operating budget. It is likely that there are additional operational costs to Homer that are captured elsewhere in the city budget.

## DISPATCH CONSOLIDATION ESTIMATED CITY COST SAVINGS

#### DRAFT

#### Seward

The estimated annual cost for Seward is **\$191,184**: \$134,400 for dispatch, \$3,984 specialized services, and a \$52,800 reduction in E911 payments from the borough. Based on an annual cost of \$485,062<sup>3</sup>, Seward will see a net **\$293,878 difference annually.** 

Consolidating prior to radio purchasing will avoid an additional \$124,000 in cost: \$145,000 for a new radio minus \$21,000 estimated cost of radio/IP linkage and integration fee with the borough. This results in an estimated **\$417,878 difference in the first year.** 

Seward Summary		
Dispatch borough fee	\$134,400	
Specialized fees	\$3,984	
Reduction in E911	\$52,800	
Consolidated annual cost	\$191,184	
FY 2016 budget <sup>3</sup>	\$485,063	
Net annual difference	<u>\$293,878</u>	
One time cost avoidances		
Avoidance of 1 new radio console	\$145,000	
Borough integration fees	-\$21,000	
Total cost avoidance first year	\$124,000	
First year difference	<u>\$417,878</u>	

#### Soldotna

Dispatch for the city of Soldotna is already operated by the SPSCC. Although costs for the city will go up with this proposal, putting a fee structure in place will be advantageous for the city in the long run. An established structure will allow for Soldotna to reasonably estimate what their costs for dispatch will be in the future and eliminate the likelihood of sudden drastic changes due to budget or administration changes. This will also put in place an avenue for Soldotna, along with the other cities, to provide input on the pricing structure on a regular basis.

<sup>&</sup>lt;sup>3</sup> Based on only total personnel costs provided by City of Seward, dispatch costs are not separated from Police costs in Seward annual operating budget

## Office of the City Manager 491 East Pioneer Avenue

491 East Pioneer Avenue Homer, Alaska 99603





www.cityofhomer-ak.gov

citymanager@cityofhomer-ak.gov (p) 907-235-8121 x2222 (f) 907-235-3148

# Memorandum

TO: Mayor Navarre, Kenai Peninsula Borough
FROM: Katie Koester, City Manager, City of Homer
DATE: May 17, 2016
SUBJECT: Dispatch Consolidation

## Redundancy/ loss of connectivity

This is a big issue for the City, Homer is the most distant client in this proposal. How would redundancy be provided if connectivity is lost? This happens from time to time now. According to our consultant, ProComm, employing 2 systems, like ALMR and HPD 1&2 or HVFD 1&2 is not redundant, once connectivity to Homer is lost we would be 100% down. I understand that we cannot necessarily plan for 'the big one,' but it is a policy call to decide how much risk we are willing to take on. I am unable to say with confidence that the risk of losing connectivity is limited to a major, regional natural disaster and would like a greater degree of assurance that routine outages can be prevented.

## Extra charges/services

Cameras. Like Seward, the City of Homer has a number of security cameras that are monitored by dispatch (airport, port, etc.) From the paperwork you presented at the meeting, this looks like a \$143 charge per month per circuit?

Cost for other departments. Depending on events, there can be a lot of radio work for dispatchers with Public Works and Port and Harbor. KPB dispatch would have to tie into the Harbor radio system and Public works repeaters, which would have an equipment cost and call level cost.

Local alarms. There are several local alarms that ring into dispatch (panic buttons at City Hall, the College, High School, etc.). There are also alarms for the water treatment plant and pump stations. What will that service cost? Can it be provided?

## Cost

We have confirmation from the state that by eliminating the classification of employees – dispatchers – it would trigger a termination study.

The HPD does not track call volume with the same software the Borough does. Though we had dispatch go through the call log by hand to try and come up with more comparable statistics, we are certain our call volume – and therefore cost – will increase under the CAD system used by KPB. Under the proposal, Homer would be paying less than Soldotna. HPD is a busier department than Soldotna and our call volume under CAD would reflect that.

## Local Knowledge

The importance of local knowledge is more than just knowing the local geography and landmarks. Our local dispatchers know the frequent callers, know when to take a call more seriously and can think quickly to apply local resources in a situation. At least once a year we have a potentially major incident turn out well because of this type of local knowledge.

## **Capital cost avoidance**

This may be an area where municipalities can experience true cost savings. It would be helpful to understand what one time cost saving there are (new radios that cities would have to buy anyway) and what ongoing savings there would be (ongoing dispatch equipment replacement cost?).

The City of Homer is in the process of designing a new police station. There will be a cost avoidance in not housing dispatch that Council will need to consider.

## Control and the future/ administration

What is the guarantee to municipalities that this cost will not escalate in the future? How will all the municipalities have a true seat at the management table? I know this question is equally important to the administration as it is to the municipalities. I do not have a solution. A joint operating agreement where each municipality has a seat may be a viable option, but I would worry that efficiencies would be lost in this type of management structure, which could drive up cost. I also worry about a central peninsula bias in such a structure. Figuring out this structure would be a necessity before making any final commitments. I am interested to see proposals from the other municipalities, or a consultant that specializes in 911 services, on how to handle this issue.

## City of Homer staffing under a consolidated dispatch

The staffing needs for HPD are one jail officer (dispatch currently monitors cameras when there is no coverage in the jail) and 2.5 administrative support staff. We also would need some increased overtime hours for the officers for the paperwork processing dispatch helps with. A good argument can be made that the City should be replacing a jailer regardless of the location of dispatch. However, this would still not push the needle to an annual cost savings for the City of Homer.

<u>Salary</u> <u>&amp;</u> Wages	<u>Benefits</u> <u>Total</u>	<u>Total</u> <u>Labor</u> <u>Costs</u>
65,000	34,130	99,130
60,000	32,612	92,612
28,000	22,899	50,899
46,000	28,363	74,363

2.5 dispatchers retained as staff = <u>\$317,000/ year Total Labor Costs</u>
+ 1 jailer added
350 hours additional OT officers = \$14,000/ year

PERS Termination Study estimate = <u>\$130,000/ initial year</u> = <u>\$85,000 / every year after</u>

First year = Costs City \$461,000 (Labor Costs/ OT/ PERS Termination estimate)

Every year after = \$416,000 (Labor Costs/ OT/ PERS Termination estimate)

## In Summary

Thank you for taking on this incredibly complex issue. As this concept progresses, the City would like to see a radio systems engineer to design the connectivity needed for a joint dispatch center. The engineer can design the center and the satellites as a unified system connected with multiple redundant links for reliability. An emergency communications consultant with experience in 911 systems and radio systems should be employed in system design and to ensure all users are treated equally. A radio systems consultant, the City of Homer uses ProComm, could provide a feasibility assessment before investing significant dollars in design. Radio communications is a very complicated topic. With these assurances from professionals, I think removed locations like the City of Homer would feel much more secure that we are not taking on an untenable amount risk.

The City of Homer is willing to see this process through until we can get more reliable information and assurances on some of the larger unknowns. Given the preliminary numbers I am skeptical this will be financially feasible for Homer. Nevertheless, there are many moving pieces and it is important to explore all the options and present Council with the risks and benefits of consolidation.

This document includes responses to concerns about a consolidated center and inquiries about additional services a consolidated center would provide. Please note that at this point we are only able to say we likely can or cannot provide certain services, the details of which services are provided and the related cost will need to be agreed upon as this process continues.

## 1. Questions regarding additional services provided by dispatch

- Cameras
  - The issue of what constitutes "monitoring" is the larger question. If, as assumed, the cities currently utilize security cameras in a passive manner, primarily for situational awareness and post-incident research SPSCC could be given access to provide the same. SPSCC would not likely be responsible for pro-active monitoring, as this implies 24/7 <u>awareness</u> rather than simple availability.
  - Cost to establish access has not yet been determined, and would be specific to each agency's needs. Agencies already using IP based camera systems should be capable of providing access with minimal cost. The \$143/month TLS circuit charge would simply make the system available to the SPSCC.
- Municipal tasks
  - After consolidation, municipal tasks that may have been assigned to Dispatch staff to take advantage of their 24/7 staffing should probably be evaluated to determine if 24/7 *emergency* support is actually necessary. Given that dispatch is a high cost service, rather than establishing the service at the SPSCC, cities might find it more cost effective to handle after hours response similarly to KPB Maintenance. KPB Maintenance responds to critical off hours needs at 46 schools and several dozen KPB facilities simply by providing emergency contact info to the public. Maintenance staff fields these calls directly. If the issue being addressed truly rises to level of an emergency (structure fire/vandalism/etc.), then 911 services should be contacted anyway.
- Local-alarm ring down
  - This is also not a question of technical feasibility but one of appropriate use of dispatch services, as changing a ring-down destination should be a fairly simple technical task.
- Please see list at the end of this document for responses to additional services listed by Kenai

## 2. Redundancy and back up plans

 With digital systems (such as ALMR and SPSCC's MicroData 911), redundancy and fault tolerance are different but related. While we are not in a position to speak to ALMR system topology, there is a substantial degree of both redundancy and fault tolerance built into the

SPSCC's MicroData 911 solution. I believe the concern raised here is strictly related to transport redundancy between SPSCC and Homer. It is true that most carrier based(ACS/GCI/AT&T) communications traffic between Soldotna and Homer follows common pathways, with carriers leasing bandwidth/fiber/copper from each other where needed. It is also true that those carriers have substantial redundancy built in to their systems. Our observation is that uptime between SPSCC and HPD approaches 99.995%, but we always strive to achieve the greatest reasonable redundancy/fault tolerance possible where 911 service is concerned. It is our understanding that the State has a microwave link between Soldotna and Homer, and we have discussed the possibility of using this link as a backup for public safety traffic. This could provide redundant transport between SPSCC and Homer.

- The next generation of consoles are IP based, so the method for bridging remote radio frequencies is changing.
- Consolidation would provide area-wide CAD. If KPB will be dispatching over legacy frequencies using existing network connections through dispatch, we could leave SIP phones in place which would provide a local call end point in the event of a catastrophic failure.
- Mobile units and portables could provide emergency radio backup, if ALMR or similar is improved at State level. If cities choose to discuss risks/benefits of transitioning to ALMR, it should be considered an issue separate from any consolidation discussion.
- It is important to note that ProComm is not an unbiased player in this conversation. They
  have a strong vested interest in selling hardware and services. They are certainly aware
  that establishing a hard requirement for a new transport path between SPSCC and HPD
  could drive business their way. None of this is said to discount ProComm's expertise in the
  wireless communications arena (which is significant), it simply must be considered in
  evaluating their advice.
- **3.** Local knowledge, non-numeric addresses, unfamiliarity with spatial layout of area, familiarity with callers etc
- The SPSCC currently dispatches all areas surrounding the Homer, Kenai, and Seward City Limits. All calls for service—as well as frequent callers—are documented in Computer Aided Dispatch (CAD). This information is captured and easily accessed by any public safety dispatcher, regardless of their tenure.
- This boils down to two points: KPB already employees a full-time 9-1-1 Addressing Officer to ensure all addressing is uniform throughout all municipalities. The CAD system has the ability to use "Common Names" (that we manually enter) to identify businesses, etc. It is a common feature of CAD providers to encapsulate local knowledge for this reason. As part

of implementing a consolidated dispatch arrangement, we would establish a review/submission process for "Common Names" in each locality.

- The borough GIS mapping system has few peers, and is highly regarded by vendors that usually provide that service, often dropping GIS development from quotes in favor of using the boroughs system as more cost effective and efficient. The primary reasons for updating dispatch when moved to the new facility in 2006 were to provide improved call routing based on emergency service zone (ESZ = City or vicinity) and to improve responder response and routing by using the mapping capability of the new system installed at each city 911 center by the borough.
- As for a uniform and widely accepted address system, we all agree on that. For nearly two decades, the Borough and Cities have had agreements in place to provide accurate addressing for the local Street Addressing Guide (SAG) and area wide Master Street Addressing Guide (MSAG). Cities have been provided a sum of money annually to provide that information in compliance with National Emergency Numbering Association (NENA) Standards, and to perform certain call taking in areas adjacent to their area as needed. The Borough's addressing officer maintains the borough-wide MSAG and addressing on behalf of the borough and relies on the SAG data from cities for City mapping and addressing.
- If the Borough numerical addressing is lacking, it should be enhanced. If this question is related to City numerical addressing, the City has a means to improve that, similar to the borough
- 4. Need more detail on how a consolidated dispatch would address RMS and ARMS generation , integration, completion.
- There are two solutions for a smooth, viable transition and continuity of operations. The first (and preferred model), all agencies would utilize ARMS as their RMS. The second would require a software integration between SPSCC CAD and responding agency's RMS. (side note—it was \$18,000 for the SPSCC CAD -> ARMS interface)
- RMS has always been the originating agency responsibility.
- 5. Doesn't provide line of sight VHF Ch. 16 156.8 Mhz coverage, which may need to be maintained locally, or reduced/eliminated.
- The communications resources they use today should not be impacted.

## 6. (PERS) Termination study potential

- HR posed this question to PERS; PERS acknowledged a transfer of PERS positions between PERS enrolled organizations CAN occur, but they need all details before putting anything in writing.
- HR has suggested cities may want to keep one dispatch position on the books (but unfilled) to ease re-filling if the situation changes in the long term.

- The KPB feels that a PERS termination study MAY be avoidable.
- The most effective approach to receiving an accurate and positive response from PERS would likely be the result of a collaborative effort between the KPB and the cities. A "package" that included specifics from each of the cities and the KPB and contained the overall plan for what the FTE's and employed positions would look like after consolidation should provide PERS with the information they need to make a decision.

## 7. Capital cost avoidance

- Estimated one time cost savings are laid out in the original proposal provided to cities. Cost savings must be quantified by cities.
- KPB does not believe that cities dispatch would need to purchase new radio consoles, as operations would be moved entirely to the SPSCC. The KPB is purchasing 6 new radio consoles this year. This is significant cost avoidance for all cities.

## 8. Control and the future/ administration

Should the cities agree to move forward with this process, the control and administration structure would be the next step, developed through a collaborative effort with all cities.

## Responses to additional services inquired about by the city of Kenai

- Water & Sewer Utility Support Kenai Dispatch currently monitors the alarms of the City's Water, Sewer, and Wastewater Treatment Plant. Water and Sewer personnel are notified upon receiving an alarm.
  - We currently monitor a few City of Soldotna and KPB automated alarms (i.e. Sewer Treatment Plant, lift stations, schools, Nikiski Pool, etc.) These are automated alarms that ring into our unpublished 10-digit emergency line. We could accommodate this for other cities. Alternatively, since a dispatcher cannot diagnose the alarm nor resolve any issue, only place a call (possibly repetitive calls) it may be more cost effective to rout these calls through an alarm monitoring company or directly to a smart phone of a public works person.
- **Fire pumps** at the City's water reservoir at the request of the Fire Department.
  - Can be provided with fees for additional circuits
  - This is an essential service during structure fires to boost pumps for proper flows. This is activation by a single switch upon request by the fire officers.

## • Kenai Municipal Airport Support

- We understand that much of the Kenai Airport support is non-negotiable for the city; the services are required and must be provided. What could be changed is how the services happen (using new technology) etc, but meeting the requirements with FAA regional office approval and sign off. This consolidation may even require that approval. We understand that this is a critical service that will need to be managed with appropriate technology and be a priority in the consolidated 911 center. Working through the details of the municipal airport requirements and support will be a significant step in this process.
- Three-way crash phone: Provided with additional circuits needed + fee for additional dispatcher training and service (discussed in original proposal)
- Kenai Street department support: Kenai Dispatch notifies Street Department personnel when police officers determine snow accumulations or ice conditions require after hour response.
  - Possible with a fee for service. KPD could notify comm center who would call Kenai PW Dept to manage street comm and ground services; little reason for dispatch to monitor the function after call out, only to be informed when completed; airport FD or Asst airport manager can manage the correspondence to FAA.
- Kenai Dispatch provides support for contacting vehicle owners during snow removal activities of the department.
  - This would seem like a high volume task when it happened, and likely wouldn't be handled by a consolidated center.

## Kenai Police Department Support (Items provided by Kenai)

- Record management: Anything related to their RMS—Spillman—would be resolved with an interface with our CAD\* including:
  - Dispatch creates case number, description of call in our Records Management System (Spillman)
  - Dispatch links all the people and vehicles in Spillman
  - Dispatch creates people, vehicles, locations in Spillman
  - Dispatch enters stolen property in Spillman
  - Officers do link some people in Spillman but Primary work in Spillman is done by dispatch.\*

- Dispatchers do research in Spillman and provide case involvements and connections to officers to assist in investigations.\*
- Dispatchers provide Spillman information during traffic enforcement, parking issues, and other municipal ordinance issues in order to assist officers and summer hires in making enforcement decisions.
- Dispatchers commonly research other open sources for information related to cases. SPSCC currently provides this service to users
- **Dispatch prints all persons and vehicles in APSIN.** SPSCC currently provides this service to commissioned officers without APSIN access
- Dispatch prepares "six-pack" photo line-up's for officers when requested. SPSCC currently provides this service to users
- Dispatch maintains daily log of police activity based on calls, with constant update, for review by officers on shift A daily log can be generated from CAD.
- **Dispatch enters arrests in APSIN and in Spillman**. SPSCC currently enters all arrests in APSIN—Spillman would require an interface
- Dispatch notarizes documents, including charging documents for felonies. SPSCC currently provides this service to LEO
- Dispatch writes press releases on arrests. All LEO currently complete their own press releases
- Dispatch completes ATN and Kid CID forms for criminal charges for adults and kids. All LEO we currently dispatch for complete their own ATN's and CID's
- Dispatch modifies and updates criminal complaint forms for the officers. All LEO currently modify and update their own criminal complaints
- Kenai Dispatch provides 24/365 in person response to the public at the Kenai Police Department. This is a paradigm shift KPD would have to adapt to. SPD is a good example of a Monday – Friday 0800-1700 police department with a ring down system in place after hours and on weekends.
- Clerical tasks: The following clerical tasks a clerk for the city may be able to complete, and the SPSCC would likely not take on
  - Dispatch creates paper case files with all documents in it. Dispatch locates pictures of suspects (DMV or other source) includes copies in case file.
  - Officers complete reports in RMS and Dispatch reviews all reports turned in for errors primarily spelling and grammar, but also factual like names and dates of birth. Dispatch prints all reports, organizes case file documents and numbers case documents in files.
  - Dispatch makes copies of case files for distribution to DJJ, AST, DAO, OCS, FBI, etc.
  - Dispatch faxes, mails or prepares hard copies of reports to send to other agencies

#### **Miscellaneous Support**

- Kenai Dispatch opens and closes apparatus doors for the Kenai Fire Department and Station 1 and at the Airport Operations Center. Dispatch also controls Police Department garage doors.
  - Possible with additional circuits needed + fee for service
  - See comment in Kenai Muni Airport Support; this would be a comm center priority and could occur using current technology.
- Kenai Dispatch monitors alarms for all City elevators.
  - Should be possible with ring down lines, such as KPB elevators
  - Additional circuits needed + fee for service
- Kenai Dispatch monitors panic alarms for Kenai City Hall.
  - Possible with additional circuits needed + fee for service
- Kenai Dispatch provides support to personal use fishery fee shacks by dispatching personnel to take money from the shacks based upon emails received by the cashiering system.
  - This is just a notification that goes out when cash hit's a certain level at the shacks. No reason it couldn't go to any city employee.