

WORKSESSION
5:00 P.M. TUESDAY
FEBRUARY 16, 2016
COWLES COUNCIL CHAMBERS

MAYOR BETH WYTHE
COUNCIL MEMBER DAVID LEWIS
COUNCIL MEMBER BRYAN ZAK COUNCIL MEMBER GUS VAN DYKE COUNCIL MEMBER CATRIONA REYNOLDS
COUNCIL MEMBER DONNA ADERHOLD
COUNCIL MEMBER HEATH SMITH CITY ATTORNEY THOMAS KLINKNER CITY MANAGER KATIE KOESTER CITY CLERK JO JOHNSON

## WORKSESSION AGENDA

## 1. CALL TO ORDER, 5:00 P.M.

2. AGENDA APPROVAL (Only those matters on the noticed agenda may be considered, pursuant to City Council's Operating Manual, pg. 5)
3. REVENUES FOR THE CITY
4. PUBLIC SAFETY BUILDING

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## 5. COMMENTS OF THE AUDIENCE

6. ADJOURNMENT

Next Regular Meeting is Monday, February 22, 2016 at 6:00 p.m., Committee of the Whole 5:00 p.m., and a Worksession 4:00 p.m. All meetings scheduled to be held in the City Hall Cowles Council Chambers located at 491 E. Pioneer Avenue, Homer, Alaska.

| BOROUGH |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUE | $\begin{aligned} & \begin{array}{l} \text { ANNUAL \$ } \\ \text { VALUE } \end{array} \end{aligned}$ | PRO | CON | BARRIER | $\begin{aligned} & \text { EFFECTIVE } \\ & \text { 2016? } \end{aligned}$ | HOWWOULD BECOME EFFECTIVE | RESPONSE FROM PUBLIC | NOTES |
| Raise Sales Tax Cap from \$500-1000 | Unknown | Instituted Borough wide. | Burden on businesses, especially those that sell large items. Raise rent | Unsure how much momentum is beheind current proposal. | No | Ordinance by Borough and vote (note, it can be implemented w/o a vote, but the current proposal puts a vote to Borough residents). | Town Hall: 80\% positive response; Online survey: $39.83 \%$ selected option | KPB Assembly Member Cooper has proposed putting this on the ballot will be reviewed by borough as part of comprehensive tax code review. |
| Internet Sales | Unknown | Wouldn't it be great to tax Amazon! Or at least tax those sales that are taxable... | Barriers to implemtation | Borough would have to expand its taxation of internet sales to its full ability. City taxing on own requires Borough approval and would be logistically difficult. | No | A) Borough would expand its taxation of internet sales to full extent allowed by constitution (lots of rules apply, most sales not taxable). <br> B) Borough would allow municipalities to tax internet sales. Then the City would have to collect tax. | Not polled | Limitations on what you can tax are severe. Store has to have to have a physical presence in Borough/State. |
| Bed Tax | $\begin{array}{\|l\|} \hline \$ 120,000 \mathrm{per} \\ 1 \% \end{array}$ | Captures revenue from visitors. | Targets one industry. <br> Argument revenue should be dedicated to economic development. Not enough to balance budget unless very | Requires Borough action. | Unlikely | Borough would need to allow COH to institute a tax OR pass one themselves. Then would need a vote. Borough appetite for bed tax seems low. If Borough allowed City to collect tax, we would have to get in the business of tax collection. | Town Hall: 81\% positive response; Online survey: 65.41\% positive response | Estimate provided by KPTMC in 2012 |
| Excise Tax | Unknown | Popular to tax alcohol, tobacco, and marijuana. | Difficult to implement. Revenue impact very unknown. | State rules, may be opportunity with marijuana changes | Maybe? | Borough could implement an excise tax whichwould impact City. City may be able to implement, and collect, excise tax on own. | Not polled | Lots of outstanding issues and potential with legalization of marijuana and desire to tax it. |


| REVENUE | ANNUAL \$ VALUE | PRO | CON | BARRIER | $\begin{aligned} & \text { EFFECTIVE } \\ & \text { 2016? } \end{aligned}$ | HOW WOULD BECOME EFFECTIVE | RESPONSE FROM PUBLIC | NOTES |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| COUNCIL |  |  |  |  |  |  |  |  |
| REVENUE | ANNUAL \$ VALUE | PRO | CON | BARRIER | $\begin{aligned} & \text { EFFECTIVE } \\ & \text { 2016? } \end{aligned}$ | HOW WOULD BECOME EFFECTIVE | RESPONSE FROM PUBLIC | NOTES |
| Increasing Fines for Code Violations | Negligible | Can be done by Council. | Enforcement can cost more than revenue (officer/staff/legal time). |  | Yes | With budget cycle. | Town Hall: 67\% positive response; Online survey: 29.77\% selected option | Staff will review fee schedule and propose reasonable increases for 2015 budget cycle. |
| Reinstate Seasonal Sales Tax on Non-prepared Food | \$833,473 | Can be implemented by Council. Not a 'new' tax. | Taxes basic necessity. Regressive. | Voters will likely remove option to not participate for first class cities in October. | Only if voters fail October ballot initiative. | Ordinance by Council. | Town Hall: 82\% positive response; Online survey: $46.96 \%$ selected | Sales tax that would have been generated from 9/1 to 5/31: 2010 $2011 \$ 735,501 ; 2011-2012$ $\$ 794,163 ; 2012-2013 \$ 812,065 ;$ $2013-2014 \$ 833.473$ |
| Eliminate COH \$20,000 Property Tax Exemption for Primary Residence | \$94,000 | Can be implemented by Council. | Burden is on year round City of Homer residents. Does not raise much revenue. |  | Yes | Requires Council action only. | Town Hall: 42\% positive response; Online survey: $25.79 \%$ selected option | The City cannot exempt more than $\$ 50,000$ on primary residence. Currently we exempt the first $\$ 20,000$, but could exempt less. The $\$ 94,000$ figure eliminations entirely the |
| Raise Property Tax 1 Mill | \$660,000 per | Can be | Increases taxes on |  | Yes | Council pass a resolution by uly 1,2016 | Town Hall: 65\% positive | Currently COH taxpayers pay 4.5 |
| VOTERS |  |  |  |  |  |  |  |  |
| REVENUE | ANNUAL $\$$ VALUE | PRO | CON | BARRIER | $\begin{aligned} & \text { EFFECTIVE } \\ & \text { 2016? } \end{aligned}$ | HOW WOULD BECOME EFFECTIVE | RESPONSE FROM PUBLIC | NOTES |
| Raise Sales Tax .5\% | \$854,434 | Raises sufficient funds to bring City close to closing the gap. Taxes nonresidents who use City services. | Places burden on local business. Makes rents more expensive. | Need a vote of City residents. | Yes - after first quarter | Council would pass an ordinance to increase the sales tax and for a special election. | Town Hall: 85\% positive response; Online survey: $35.43 \%$ selected option | Based on 2014 sales tax revenue. Revenue estimate for 2016 (2-4 quarters) is $\$ 717,669$. Current COH sales tax is $4.5 \% \mathrm{COH}$ and $3 \%$ KPB. |
| 1\% seasonal sales tax increase ( 6 moths of vear) | \$1,141,762 | Captures more visitor revenue. Closes aad. | Burden on local businesses. | Need a vote of City residents. | Yes | Council would pass an ordinance to increase the sales tax for a special election. | Not polled | Based on 2014 sales tax revenue. |
| Repeal HART (direct .75\% sales tax back to general fund) | \$996,601 | No tax increase for public. Generates sufficient revenue to close the gap. | Eliminates funding for roads and trails, basic infrastructure Short term fix. Would effect road HSAD program. | Need a vote of City residents. | Yes | Council would pass an ordinance to not continue to fund HART and for a special election. | Not polled | Based on 2014 sales tax revenue. HART has been around since 1987. |



## Memorandum 13-131

TO: $\quad$ Mayor Wythe and Homer City Council
THROUGH: Walt Wrede, City Manager
FROM: Katie Koester, Community and Economic Development Coordinator
DATE: $\quad$ September 4,2013
SUBJECT: Public Safety Building Site Assessment
The purpose of this memo is to provide information on the possible site locations for a Public Safety Building.

Things to keep in mind when selecting a site for a Public Safety Building include: ease of ingress and egress, ease of access by the public, ease of access to customer (police, fire and EMS incidents), minimum of 1.5 acres, and clearly out of a tsunami zone.

Staff considered 8 possible sites for the location of a new public safety building. After a site visit with the Chiefs on September 3 and closer inspection, 5 sites remained on the list. The three lots that were ruled out and reasons included:
a) Private/CIRI lots along the Sterling Highway west of Petro Express. There is no water and sewer at those lots and space is limited. Lots may be in a tsunami zone.
b) Waddell lot on the corner of Sterling Highway and Main Street. Too valuable of real estate for civic purpose and lot may be in a Tsunami zone.
c) Waddell cabins behind Post Office. Lot is too small.

The remaining lots are divided into two tiers, tier one being the preferred lots. Pros and cons for the various lots are listed on the following pages. Refer to the map Potential Public Safety Building Sites for a visual.

## TIER ONE:

## 1) HERC Site

This would involve tearing down both structures on the HERC building lot. The demolition cost for that is projected to be $\$ 450,000$ ( $\$ 250,000$ to remove asbestos and lead based paint and $\$ 200,000$ for demolition of structures).

| PRO | CON |
| :--- | :--- |
| City owns the property | Have to demo existing structures |
| Access: direct access to Sterling Hwy <br> and easy access to Pioneer | Located at a complicated, busy <br> intersection. Off of Main more ideal. <br> Could mitigate with stop light controls. |
| Plenty of room. Potential for future <br> growth and/or other City facilities on <br> same lot. | Small creek runs through lot (can be <br> mitigated) |
| Already developed land: limited <br> permitting, utilities are already on <br> location | Fire is concerned the distance from the <br> Spit may cause ISO ratings to increase <br> for spit structures |
| View | Too valuable of real estate for a public <br> building? |
| Could offer two accesses (public could <br> enter off Woodside, fleet could roll onto <br> Sterling on other side of lot). |  |

## 2) Main Street Site (Town Center)

| PRO | CON |
| :--- | :--- |
| A civic building could initiate <br> development of Town Center. | Lot needs utilities and road/driveway, <br> however would not have that far to <br> travel |
| Would clean up an area of town that <br> could use a police presence | Added expense of acquiring the lot <br> (maybe a land trade?) |
| Great access right off Main | May have to/want to acquire Homer <br> Cleaning Center lot: could be some <br> remediation issues with dry cleaning <br> chemicals |
| Would be easy for public to find |  |
| Buildable: little elevation gain, cleared |  |

## TIER TWO

1) Pioneer Site (Town Center)

| PRO | CON |
| :--- | :--- |
| A civic building could initiate <br> development of Town Center | Extra expense brining infrastructure <br> (utilities and roads) to lot |
| City owns the property | Would have to acquire a private lot in <br> order to develop two access points |
| Decent grade for building on | Would have to clear a lot of trees. Needs <br> a fair amount of dirt work |
| Does not significantly constrain other <br> possibilities for Town Center | Is behind Alice's the best location for <br> Police/Fire? |
| Would clean up an area of town that <br> needs a police presence | Hidden from public |

2) City TC Site (Town Center)

| PRO | CON |
| :--- | :--- |
| A civic building could initiate <br> development of Town Center. Would <br> really open up Town Center. | Extra expense of infrastructure. Utilities <br> and road have a long way to travel. |
| City owns the property | Is Public Safety Building the best use of <br> the most centrally located City lot in <br> Town Center? |
| Would clean up an area of town that <br> could use a police presence | Would have to acquire Homer Cleaning <br> Center or CIRI land for access |
|  | May have issues for double entry |
|  | Require lots of tree clearing/ dirt work |
|  | Some elevation on north side of lot. <br> Could be used as a buffer |

3) Hazel Site (Town Center)

| PRO | CON |
| :--- | :--- |
| A civic building could initiate <br> development of Town Center | Extra expense of infrastructure |
| Would clean up an area of town that <br> could use a police presence | Would push police/fire traffic onto <br> Hazel or Poopdeck. No direct access to <br> a main road |
| Buildable: limited grade, cleared | Expense of acquiring property <br> (potential land trade) |
|  | Buildable space is small and narrow, <br> especially once E-W Corridor road goes <br> through. May have to split garage space <br> on either side of lot. |



## CITY OF HOMER <br> HOMER, ALASKA

Mayor/City Council


#### Abstract

AN ORDINANCE OF THE CITY COUNCIL OF HOMER, ALASKA, AMENDING THE FY 2013 CAPITAL BUDGET BY APPROPRIATING $\$ 300,000$ FROM A COMBINATION OF THE FIRE DEPARTMENT, POLICE DEPARTMENT, AND GENERAL DEPRECIATION RESERVE FUNDS TO BEGIN PRELIMINARY ENGINEERING AND DESIGN WORK ON THE PROPOSED NEW PUBLIC SAFETY BUILDING.


WHEREAS, Resolution 13-087(A), adopted by the City Council on September 9, 2013, established the 2014-2019 Capital Improvements Plan and the Capital Project Legislative Priorities for Fiscal Year 2015; and

WHEREAS, A new public safety building has been included in the "Top 5" CIP Priority List for 2015 and inserted as the number one non-water and sewer project; and

WHEREAS, In order for the City to have a realistic chance of obtaining funding for the project this year, it needs to quickly initiate specific actions which include site selection, refined space needs analysis, comparison of alternatives, preliminary engineering and design, precise cost estimating, and developing a financing plan that includes a significant local contribution; and

WHEREAS, Appropriating initial funding for preliminary engineering and design is an important first step and the work will incorporate to some degree the necessary actions noted above; and

WHEREAS, It is appropriate and in the City's interest to appropriate funds for this purpose from depreciation reserves in order to move this project forward and leverage funding from other sources.

NOW, THEREFORE, THE CITY OF HOMER ORDAINS:

Section 1. The City of Homer hereby amends the FY 2013 Capital Budget by appropriating $\$ 300,000$ from a combination of the Police, Fire, and General Depreciation

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ORDINANCE 13-38(S)
CITY OF HOMER

38 Reserves for the to begin preliminary engineering and design work on the new public safety

48 Account
49*15b-0377
Transfer From:
Account
156-0394
156-0393
156-0375

## Transfer To:









2



7



ATTEST:
building as follows:

## Amount

$\$ 300,000$
$\$ \mathbf{3 0 0 , 0 0 0}$

Amount
\$50,000
$\$ 50,000$
$\$ 200,000$
\$300,000

Section 2. The Council authorizes the City Manager to solicit a Request for Proposals for a GC/CM contract pursuant to applicable provisions of the City Procurement Code.

Section 3. This is a budget amendment ordinance only, is not permanent in nature, and shall not be codified.

ENACTED BY THE CITY COUNCIL OF HOMER, ALASKA, this $23^{\text {rd }}$ day of September, 2013.

CITY OF HOMER


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12/18/13 PDbrow, Cityclute

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ORDINANCE 13-38(S)
CITY OF HOMER

83 Public Hearing:
84 Second Reading:
85 Effective Date:
86
YES: 5
NO: $Q$
ABSTAIN: $\mathbb{Q}$
ABSENT:\}

First Reading:

Fiscal Note: NA

Reviewed and approyed as to form.


Thomas F. Klinkner, City Attorney Date: $\quad 9 / 30 / 13$

CITY OF HOMER
HOMER, ALASKA
RESOLUTION 14-020
City Manager/
Public Works Director

> A RESOLUTION OF THE HOMER CITY COUNCIL CREATING A PUBLIC SAFETY BUILDING REVIEW COMMITTEE AND ESTABLISHING THE SCOPE OF WORK AND PARAMETERS UNDER WHICH THE COMMITTEE WILL CONDUCT ITS WORK.

WHEREAS, The City has solicited GC/CM proposals from qualified firms or teams to conduct preliminary engineering, design, site evaluation, and cost estimating for the proposed new Homer. Public Safety Building; and

WHEREAS, Proposals are due on January 21, 2014; and
WHEREAS, It would be beneficial to establish a Public Safety Building Review Committee (PSBRC) to assist the City with numerous functions including review and evaluation of the proposals, similar to the committees the Council has established for construction projects on other public buildings.

NOW, THEREFORE, BE IT RESOLVED that the Homer City Council hereby establishes the Public Safety Building Review Committee (PSBRC).

BE IT FURTHER RESOLVED that the Committee membership shall be the Mayor or one member of the City Council, the Police Chief or their designee, the Fire Chief or their designee, a member of the public, preferably with construction or project management experience, and a member of the business community.

BE IT FURTHER RESOLVED that primary staff support shall be provided by Carey Meyer and Dan Nelsen and secondary support shall be provided as needed and requested by the City Manager, the Finance Director, and the City Planner.

BE IT FURTHER RESOLVED the Scope of Work shall include:

- Review and rate $\mathrm{GC} / \mathrm{CM}$ proposals and make a recommendation to the Council
- Review the proposed contract and provide input on the scope of work and deliverables
- Review work products and participate in regular briefing with the contractor
- Make recommendations and provide direction to staff and the contractors as the project proceeds
- Make recommendations to Council as to how to proceed as various benchmarks are achieved.

BE IT FURTHER RESOLVED that the Committee shall establish its own work schedule and shall be disbanded when the initial scope of work is complete and the Council appropriation is expended. The Council may extend the life of the Committee and expand its scope of work if the project proceeds beyond this initial phase and additional project revenues are secured.

BE IT FURTHER RESOLVED that the City Clerk is authorized to advertise for parties interested in serving as the public and business community representatives.

PASSED AND ADOPTED by the City Council of Homer, Alaska, this $13^{\text {th }}$ day of January, 2014.

## CITY OF HOMER



ATTEST:



Fiscal Note: Staff time and advertising costs.

# CITY OF HOMER <br> HOMER, ALASKA 

Mayor/Council

## RESOLUTION 14-100


#### Abstract

A RESOLUTION OF THE CITY COUNCIL OF HOMER, ALASKA, DECLARING AND STATING FOR THE RECORD THAT IT FINDS IT TO BE IN THE PUBLIC INTEREST FOR THE CITY TO OWN THE PROPOSED NEW PUBLIC SAFETY BUILDING AND IT IS NOT INTERESTED IN LEASING THE BUILDING FROM A THIRD PARTY.


WHEREAS, The Committee Chair, on behalf of the Public Safety Building Review Committee, has requested that the City Council provide the Committee with guidance on whether leasing a new public safety building from a third party builder/owner is an option that the Council would consider; and

WHEREAS, The City Council discussed this topic in some detail at its regular meeting on September 8, 2014 during review of the City Manager's report; and

WHEREAS, Although no formal action could be taken at that time, all five Council members present and the Mayor voiced support for public ownership of the new public safety building and opposition to leasing; and

WHEREAS, The Mayor and Council requested that a resolution to that effect be drafted and placed on the September 22 Agenda for further discussion and action.

NOW, THEREFORE, BE IT RESOLVED that the Homer City Council hereby declares and states for the record, that it finds it to be in the overall public interest for the City to own the proposed new public safety building and it is not interested in leasing the building from a third party builder/owner.

BE IT FURTHER RESOLVED that the Council finds public ownership of the building to be preferable for the following reasons:

- The City retains more control over the location of the building.
- Lease payments could continue indefinitely and exceed the cost of the building.

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RESOLUTION 14-100
CITY OF HOMER

- The land the building will be sited on could not be used as a local project contribution to leverage state or federal funding.
- State or federal capital funding would no longer be an option and the taxpayers would pay the full cost of building construction and more.
- A public safety building houses core functions of the City and is too important to not be in public ownership.

PASSED AND ADOPTED by the Homer City Council this 22 ${ }^{\text {nd }}$ day of September, 2014.


CITY OF HOMER


City of Homer

# Memorandum 14-163 

TO: MAYOR WYTHE AND CITY COUNCIL
FROM: PUBLIC SAFETY BUILDING REVIEW COMMITTEE
THRU: RENEE KRAUSE, CMC, DEPUTY CITY CLERK I
DATE: OCTOBER 8,2014
SUBJECT: RECOMMENDATION FOR SITE SELECTION FOR THE PUBLIC SAFETY BUILDING

The committee had previously narrowed down and vetted the potential buildings sites at the May 22, 2014, June 17, 2014 and at the September 24, 2014 regular meetings. At the May 22, 2014 meeting the committee members narrowed the choices down to the existing parcel, the Wildberry Parcel and the Homer Education and Recreation Center (HERC) site.

At the September 24, 2014 meeting the Committee reviewed the HERC parcel against the criteria matrix created by the design team and determined that the following positive attributes could be applied:

## PARCEL CHARACTERISTICS

## Parcel Ownership and Cost

- Site Ownership \& Potential for Drawing on Other Funding Resources


## Size and Available Configuration

- 4 or more acres


## PHYSICAL CHARACTERISTICS

## Environmental Risk

- Well above Tsunami Area
- Well above Flood Zone
- Structural Soils - Load bearing for seismic concerns - buildings have been there since before the 1964 earthquake.


## Development Suitability

- Gravity loading, well- draining soils, no standing water issues
- Site Slope - relatively flat, slight slope for positive drainage

Compatible with Existing Zoning - Central Business District

Utilities

- Existing Utilities
- Water, redundancy (piped, plus well or room for water storage tank)
- Electric, with redundancy (room for generator)
- Natural Gas
- Communications


## COMMUNITY CHARACTERISTICS

## Community Location

- Easy for the Public to Find, Access, Park
- Visible location that enhances Civic Identity


## Traffic and Access

- Efficient access to major community collector/arterial roads for quick emerge
- Low accident rate on adjacent roadways/intersections
- Located on corner lot with access to 2 streets
- Multiple site access options including entrances/exits for staff, visitors and vehicles/equipment


## Security

- No adjacent raised structures (tall buildings, raised highways or viaducts)
- Lot configuration enables visible clear zone and security setbacks from nearby parcels and roadways


## Negative Attributes or Unknowns that could be applied from the matrix to the HERC site are as follows:

- Wetlands
- Subsoil rock outcroppings, excavation expense - unknown
- Deep swale area at active creek
- Central to Fire Service Area - farther from the Spit
- Egress may be impeded onto main roads from traffic congestion or accidents without additional traffic aids
- Displaces groups that use existing facilities - recreation uses for the gym; Public Works maintenance personnel use the two-story building for office and storage space; Skateboard Park; access to the middle school, the basketball court and Special Olympics uses of the fenced in field area.
- Compatible with Adopted Plans - Unknown
- Concealed Areas adjacent to project - Unknown
- Not complimentary to adjacent and nearby land uses - Unknown
- Ability to locate impound storage so it is not visible or easily accessible - Unknown

Recommendation:
Approve the Homer Education \& Recreation Center (HERC) parcel as the future site of the Combined Public Safety Building.

Following is the excerpt from the minutes of the September 24, 2014 meeting regarding the discussion and recommendation for the site selection:

## NEW BUSINESS

## B. Site Criteria and Selection:

1. Committee Recommendation and Approval of Scheduling a Public Hearing on Site Selection
2. Site Selection Decisional Matrix and how costs will be dealt with within the matrix.

Chair Castner wanted to focus discussion on the HERC Site since there was no other 4 plus acres city owned parcel to consider. He asked the committee if there was consensus for discussion.

There was no response from the committee members.

Mr. Smythe commented on the methods used to create the matrix to evaluate the three original sites and how it can be applied by the committee.

At the invitation of the Chair, Mr. Meyer highlighted the potential to expand the existing parcel by purchasing the Borough Maintenance property and pushing the extension of Lake Street to the east side of the parcel but it would only bring it to a little over 3 acres. He also noted that there was an additional . 6 acres that could be used for storage but this still only brings up the total to 3.6 acres which does not meet the requirement needed of 4.2 or more acres.
This site still presents dealing with existing buildings and having to operate services while constructing a new facility.
If the city follows the Transportation Plan they will have the expense of extending Lake Street anyway so it would be better to do it sooner rather than later was his opinion.

There was a brief discussion on vacating right of ways, homes exiting onto Heath Street, and it only increasing the site incrementally.
Chair Castner said he would entertain discussing this site after discussing the HERC site. Ms. Wythe agreed they could discuss the site but extending Lake Street would only add years and years to the project. Chair Castner then directed the committee to evaluating the HERC using the matrix provided by Stantec.

Chair Castner noted that under Parcel ownership it receives all the points referring to the matrix.
It is over 4 acres -5 points
Well above the flood zone -5 points

Well above the Tsunami Zone -5 points
Structural Soils - comments were structures currently on the site - 5 points

- Homer soils
- No soil testing or site investigation conducted

Gravity loading well-draining soils -2 points
No Wetlands - the area does have wetlands but area that could be mitigated with bridging referred to Woodard Creek coming through the site, spoke with the design team at an earlier meeting and agreed that it could be solved however Mr. Smythe stated that he is not a civil engineer. -2 points
This area has a deep swale shown on the drawings
Natural Gas is along the Sterling Highway and there is a line into the cul de sac of Woodside Avenue
There is wetland drainage and there will be a cost - Chair was amenable to ding it whatever the committee felt appropriate
No subsoil rock outcroppings -2 points
Ms. Wythe asked what points the Chair was giving for natural gas and utilities. Chair was not providing any points. Ms. Wythe commented that providing points would offset the points taken away for the wetlands.

Ms. Wilson-Doyle explained to the committee that they could use the key at the bottom of the page to rate the site.
Chair Castner commented that the form only listed positive aspects of the site. He believed that conflicting uses and the cost to make it construction ready should be added to the form.
Mr. Smythe commented on how to grade the site and Chair Castner did not know which section to apply it to.

A discussion was entertained on where to fit those items in and it was agreed that it would be a zero. Chair Castner wanted to note that they reviewed all aspects if questioned. He also wanted to show the persons being displaced and the costs. Mr. Smythe commented that the form was intended to compare several sites. He can add those criteria to this form but that wasn't what it was intended for.
Chair Castner acknowledged that but also stated that they did not have any comparable sites. He wanted to make clear all the positive attributes but here are the negatives and when you have conflicting uses you need to highlight them and council can make their decisions.

Mayor Wythe brought up the security issues and she wanted to double check the zoning. Since this is as close to the High School and will be adjacent to a middle school.
Comment on the concern expressed by the public regarding release of inmates from the jail are escorted to the door and then released however if they have been charged with a more serious crime or any felonies they are then taken to another facility. The

Homer Jail does not directly release felons into the community. All other research conducted by the design team has shown placement next to a middle school favorable.

Chair Castner stated he would entertain a motion to select the HERC site as the site with the mitigations as the committee as identified: policy in relationship to the proximity to the middle school, concern over wetlands, the existing uses of the buildings for public works and recreation and the cost of mitigating the site to bring it to constructability.

Ms. Wythe inquired about the objective to recommend a site today and Chair Castner responded that he wanted to review the site and then hold a public hearing regarding the site then submit the recommendation to Council.

WYTHE/ROBL - MOVE TO PREPARE A MEMORANDUM OF RECOMMENDATION TO THE COUNCIL IDENTIFYING THE HERC SITE WITH THE IDENTIFIED PLUS AND NEGATIVE FACTORS LISTED WITHIN THE MEMO SO THAT THE MEMORANDUM WILL BE AVAILABLE FOR REVIEW AT THE NEXT MEETING OF THE COMMITTEE FOR FULL REVIEW OF THE CONTENT OF THE MEMORANDUM.

There was discussion on the content and availability of the memorandum.

VOTE. YES. NON-OBJECTION. UNANIMOUS CONSENT.

Motion carried.

Chair Castner confirmed that the Clerk will draft the memo and present to the committee prior to release and distribution.

Chair Castner opined that he felt they just addressed the second item listed of the matrix.


## I. INTRODUCTION

This section contains recommended criteria for the selection of a site for the Homer Police and Fire Departments.

The two departments are to occupy the same site and share certain facilities.

## II. SITE SIZE AND CONFIGURATION

## Size for long term need

The total facility requirements for the year 2034 need, including main buildings, ancillary facilities, are described in Section $\qquad$ .

Additional areas required may include:

- Open space for required landscape
- Required setbacks (which might be part of the required landscape requirement)
- Site roads
- Future growth (beyond 2034)
- Design Contingency

These areas will vary depending on zoning requirements and site configuration.
Based on the example site diagrams illustrated in Section $\qquad$ , the minimum total site area would be $\qquad$ sq. ft. or approximately $\qquad$ acres.

## Site Proportions

Police and fire facilities have large parking and vehicle maneuvering needs which are most efficiently laid out in rectangular patterns. Therefore, triangular, or radically irregularly shaped properties are not efficient, and should be avoided, or must be larger in size.

Generally, a square or rectangular site is preferable. An approximate proportion of $2: 3$ would likely be suitable. Sites much longer than $2: 1$ could be problematic. Such sites land locked on the long sides between other properties, even with street access at both the narrow ends should be avoided. A site with 2:1 proportions might be considered if facing two streets. The concern is the need for long street frontage in front and behind apparatus bays, and the need for police access as well as public parking and entrance. (See also Police \& Fire Access).
A simple " L " or " T " shape might be acceptable if dimensions of the projections are not too narrow.
The site should be readily accessible for fire and police vehicles, and should not be in locations where outgoing or returning vehicles are long delayed by heavy traffic (or a railroad, if there were one). A site at a street intersection that is signalized or has stop signs should be deep enough so the fire or police vehicles exiting the station are not hindered by stopped traffic.

## III. LOCALE

Factors that should be considered in locating a police facility or a court include:

- Operational efficiency
- Security
- Public Access
- Image
- Adjacent Uses
- Zoning


## Operational Efficiency

Assuming other criteria are met, a police facility could be located almost anywhere in the city. Unlike a fire station, a central location is not necessarily required for police operational efficiency. Generally, police vehicles are on the street when dispatched. A fire station should be reasonably central to the area it serves.

## Security

Fire and Police facilities should be sited to avoid, to the extent possible, harm to its occupants, damage to the facility or disruption of operations by accident or mischief.
Facilities should be located in an open easily observable area. The perimeter of the site should not be surrounded by woods, unless there is at least a clear space between the buildings or fences and the wooded area.

Preferably, facilities would not be located among tall buildings where windows or roofs look down on operations. Locations where adjoining sites have numerous or complex building footprints which create concealed or partially concealed spaces adjacent to the facility should be avoided. Similarly, the site should not be sited on ground lower than adjacent property.
Because of the potential for toxic spills, fires, and explosions, and the possibility of sabotage from a partially concealed right of way, the facilities should not be located immediately adjacent to a highway, a viaduct or other raised structure.

## Public Access

Police and fire facilities should be easily found and safely accessible by the public. The concept of a shared police and fire lobby is discussed in the Project Notes under Shared Spaces and Facilities.

## Image

Some communities desire to have major public facilities centrally located in a civic center. This is convenient for the public, but perhaps more importantly; it brings a sense of place and importance to the community.
The character of a building design is certainly important, but the building location also makes a statement. The government or civic center concept might represent civic pride, while a location in or near a major shopping center might suggest another attitude; perhaps that of service. A location in an industrial area probably would not be as positive a connotation.

## IV. STREET ACCESS AND PARKING

The Homer fire and police facilities will have four kinds of parking, including:

- Public Parking
- Official Parking
- Staff Parking
- Fire Volunteers


## Public Parking

The public parking should be easily seen and readily accessible adjacent to the building public entrance. If the building should include a large meeting room, it is desirable that the public parking lot have two points of access. This will aide access to and egress from a busy lot.

## Official Parking

The official parking should be in a fenced, secure area. To avoid the congestion of the public lot, the official parking should have its own point of access. This access should be on a street not subject to
heavy traffic to the point of grid lock. The access should also be far enough from a stop signed intersection to avoid traffic backups.
In the event of blockages of the main access, due to accidental or deliberate causes, a second access is desirable for the major facilities; preferably from a second street. For this reason, a site at a corner location is ideal. If only one street is available, the two accesses should be as far apart as possible. The second access could be through the public parking.

## Staff Parking

Because police employee cars are sometimes subject to vandalism; and because of shift changes during dark hours, staff parking should also be in a fenced, secure area. This parking could be contiguous with official parking. Fire staff parking could also be in a secure area.

## Volunteer Parking

Because volunteer fire fighters' private vehicles could also be subject to vandalism, a fenced area is recommended.

## Impound Storage

Impound storage parking should be in a secure area, and concealed from the public so that vehicles cannot be damaged or otherwise affected.

## V. TOPOGRAPHY AND SOILS

## Topography

Because it is critical that the Police and Fire Departments remain operational during floods, the facilities should be located above the flood plain or potential tsunami. This is also important to avoid costly fill or the possibility of costly foundations. The site should not be in a swampy area, or below adjacent streets. Sites which rise slightly above adjacent streets offer the possibility of a better image for the facility.
A relatively flat site is preferable, though a slight slope for drainage is ideal. A site with a steep slope should be avoided. However, a site with 2 or 3 levels separated by steep slope might be considered for a multilevel facility - though fire apparatus access and egress at both sides of the facility could be problematic.

## Soils

Fire and police facility are "Essential Facilities" and have more stringent structural requirements than a typical building. Therefore, good soil bearing characteristics are important for seismic as well as gravity loading. Sites with poor fill or near known seismic faults should be avoided.
Sites with substantial rock outcroppings should be avoided if possible, because of the additional excavation expense.

## VI. UTILITIES

The site should be served by the normal utilities including water, telephone, electrical power, sanitary and storm sewers and if possible, natural gas.

## Redundant Systems

A police and fire facility should remain operational during and after an emergency event, whether natural or man caused.
The building code classifies these buildings as an "Essential Facilities", and stipulates more stringent requirements for construction. For example, the ability to resist earthquakes is increased. Other improved or redundant systems to be considered include:

- Electric Power
- Potable Water
- Waste Water
- Communications
- Air Handling Systems

All of these items should be addressed during design of the facilities. Potable water might be considered during site selection. A backup water system could be provided by storage tanks. However, a site offering the possibility of an independent well would be desirable.

# CITY OF HOMER <br> HOMER, ALASKA 

## Mayor

## RESOLUTION 14-110


#### Abstract

A RESOLUTION OF THE CITY COUNCIL OF HOMER, ALASKA, DESIGNATING THE HOMER EDUCATION AND RECREATION COMPLEX (HERC) SITE AS THE LOCATION FOR THE PROPOSED NEW HOMER PUBLIC SAFETY BUILDING.


WHEREAS, A new public safety building is one of the City's highest Capital Improvement Priorities and the City Council has appropriated funds for site selection and preliminary design; and

WHEREAS, On January 13, 2014 the City Council adopted Resolution 14-020(S) which created the Public Safety Building Review Committee and established the Committee's scope of work; and

WHEREAS, On March 10, 2014 the City Council approved Resolution 14-036(S) which awarded a GC/CM contract to Cornerstone General Contractors; and

WHEREAS; A building space needs assessment and a specific set of selection criteria were used by the contractor and the Committee to review and evaluate potential building sites; and

WHEREAS, The site selection review criteria included parcel characteristics such as ownership and size, physical characteristics such as soil stability and flood hazards, development suitability including zoning, slope, and drainage, access and visibility considerations, traffic and security considerations, proximity to utilities, and any potential negative attributes or unknowns; and

WHEREAS, At its regular meeting on May 22, 2014 the Committee narrowed the field of potential parcels to three and vetted those in detail at subsequent meetings on June 17 and September 24, 2014; and

Page 2 of 3
RESOLUTION 14-110
CITY OF HOMER

WHEREAS, The Committee reached out to the public and sought input by holding public hearings and conducting open houses; including an open house at the existing police and fire stations; and

WHEREAS, The Committee selected the HERC site as the preferred alternative at its meeting on September 24, 2014 and in doing so, cited its positive attributes which included City ownership, its size and configuration, good soils, good topography, limited flood hazards, suitable zoning, location (response times), proximity to utilities, visibility, access to major collector and arterial roads, multiple access points for the public, and good security potential; and

WHEREAS, Potential negative attributes or unknowns identified and evaluated by the Committee include an active creek and some identified wetlands, rock outcroppings that might drive excavation costs, increased distance and response time to the Spit, and displacement of and replacement costs associated with existing uses including the Public Works maintenance shop and recreational activities at the gym, skateboard park, outdoor basketball court, and fenced in grassy area; and

WHEREAS, The Public Safety Building Review Committee recommends that the City Council select the HERC site as the location for the proposed new Public Safety Building in Memorandum 14-163, a copy of which is attached and incorporated herein.

NOW, THEREFORE, BE IT RESOLVED that the Homer City Council hereby designates the Homer Education and Recreation Complex (HERC) site as the location for the proposed new Homer Public Safety Building.

PASSED AND ADOPTED by the Homer City Council this $27^{\text {th }}$ day of October, 2014. CITY OF HOMER


Page 3 of 3 RESOLUTION 14-110 CITY OF HOMER

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ATTEST:


Fiscal Note: N/A

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# CITY OF HOMER <br> HOMER, ALASKA 

## Mayor

## RESOLUTION 14-110


#### Abstract

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Page 2 of 3
RESOLUTION 14-110
CITY OF HOMER

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PASSED AND ADOPTED by the Homer City Council this $27^{\text {th }}$ day of October, 2014. CITY OF HOMER


Page 3 of 3 RESOLUTION 14-110 CITY OF HOMER

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ATTEST:


Fiscal Note: N/A

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# CITY OF HOMER <br> HOMER, ALASKA 

Mayor

## RESOLUTION 15-007(A)


#### Abstract

A RESOLUTION OF THE HOMER CITY COUNCIL APPROVING THE RECOMMENDATIONS OF THE PUBLIC SAFETY BUILDING REVIEW COMMITTEE.


WHEREAS, The Public Safety Building Review Committee (PSBRC) has worked the last eleven months to complete the Public Safety Building conceptual design scope of work as outlined in Resolution 14-020; and

WHEREAS, The PSBRC reviewed and rated GC/CM proposals, reviewed the proposed contract and provided input on the scope of work and deliverables, reviewed work products and participated in regular briefing with the contractor, made recommendations and provided direction to staff and the contractors as the project proceeded; and

WHEREAS, The PSBRC has reached a financial and design benchmark authorized by the Council and has made recommendations to the Council as outlined in Memorandum 15007.

NOW, THEREFORE, BE IT RESOLVED by the Homer City Council that the following recommendations of the Public Safety Building Review Committee, as outlined in Memorandum 15-007, are approved:

- The City Council approves the conceptual design
- The City Council approves the schedule for the project
- The City Council approves the budget to take the project to 35\% design

NOW, THEREFORE, BE IT FURTHER RESOLVED by the Homer City Council that Resolution $14-020$ is amended to extend the Public Safety Building Review Committee until the project is completed or the committee is otherwise dissolved by the Homer City Council; and the scope of work of the committee is expanded to advise the Council on all further phases of design and construction.

PASSED AND ADOPTED by the City Council of Homer, Alaska, this $12^{\text {th }}$ day of January, 2015.

## CITY OF HOMER



Page 2 of 2 RESOLUTION 15-007(A) CITY OF HOMER

ATTEST:


Fiscal Note: N/A


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## Conceptual Cost Estimate

## Homer Public Safety Building Project

January 6, 2014

|  | 2017 const start |  |  |  | 2017 const start |  |  |  |  |
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|  | PHASE 1 |  |  |  | PHASE 2 |  |  |  | PHASE 1 and 2 |
|  | Quantity | Unit | Unit Price | TOTAL | Quantity | Unit | Unit Price | TOTAL | TOTAL |
| SITE - GENERAL |  |  |  |  |  |  |  |  |  |
| Mob/Demob/General Conditions | LS | LS | \$180,000 | \$180,000 | LS | LS | \$210,000 | \$210,000 | \$390,000 |
| Building Demolition | LS | LS | \$160,000 | \$160,000 | LS | LS | \$340,000 | \$340,000 | \$500,000 |
| Excavation - On-Site Disposal | \$7,500 | CY | \$4 | \$30,000 | 4,500 | CY | \$4 | \$18,000 | \$48,000 |
| Excavation - Off-Site Disposal | \$2,500 | CY | \$10 | \$25,000 | 1,750 | CY | \$10 | \$17,500 | \$42,500 |
| Import Select Fill Material | \$3,500 | CY | \$25 | \$87,500 | 5,500 | CY | \$25 | \$137,500 | \$225,000 |
| Paving (2" LC/2" AC) | \$21,000 | SF | \$5 | \$105,000 | 14,000 | SF | \$5 | \$70,000 | \$175,000 |
| Curb \& Gutter | \$3,000 | LF | \$22 | \$66,000 | 2,000 | LF | \$22 | \$44,000 | \$110,000 |
| Sidewalk/Trails/Courtyard | LS | LS | \$35,000 | \$35,000 | LS | LS | \$15,000 | \$15,000 | \$50,000 |
| Storm Drainage | LS | LS | \$25,000 | \$25,000 | LS | LS | \$35,000 | \$35,000 | \$60,000 |
| Water Service | LS | LS | \$45,000 | \$45,000 | LS | LS | - | \$0 | \$45,000 |
| Sewer Service | LS | LS | \$25,000 | \$25,000 | LS | LS | - | \$0 | \$25,000 |
| Landscaping/Seeding | LS | LS | \$20,000 | \$20,000 | LS | LS | \$35,000 | \$35,000 | \$55,000 |
| Detention Basins | LS | LS | \$15,000 | \$15,000 | LS | LS | \$15,000 | \$15,000 | \$30,000 |
| Gas/Electric/Tele Service | LS | LS | \$125,000 | \$125,000 | LS | LS | \$15,000 | \$15,000 | \$140,000 |
| Utility Relocations | LS | LS | \$50,000 | \$50,000 | LS | LS | \$80,000 | \$80,000 | \$130,000 |
| Site Lighting | LS | LS | \$20,000 | \$20,000 | LS | LS | \$40,000 | \$40,000 | \$60,000 |
| SWPPP | LS | LS | \$20,000 | \$20,000 | LS | LS | \$30,000 | \$30,000 | \$50,000 |
| Dumpster/Pad/Enclosure | LS | LS | \$20,000 | \$20,000 | LS | LS | - | \$0 | \$20,000 |
| Emergency Generator | LS | LS | \$95,000 | \$95,000 | LS | LS | - | \$0 | \$95,000 |
| SUBTOTALSITE CIVIL |  |  |  | \$1,148,500 |  |  |  | \$1,102,000 | \$2,250,500 |
| ASSESSORY - POLICE |  |  |  |  |  |  |  |  |  |
| Sally Port |  |  | \$275 | \$269,775 |  |  | - | \$0 | \$269,775 |
| Vehicle Impound Bay |  | ff | \$350 | \$183,120 |  |  | - | \$0 | \$183,120 |
| Vehicle Impound Storage |  |  | \$200 | \$0 | 1962 |  | \$150 | \$294,300 | \$294,300 |
| Stolen Item Storage |  |  | \$175 | \$0 | 872 |  | \$50 | \$43,600 | \$43,600 |
| Staff Vehicle Enclosed Parking | 1,199 |  | \$275 | \$329,725 |  |  | - | \$0 | \$329,725 |
| Staff Vehicle Covered Parking |  |  | \$200 | \$196,200 |  |  | - | \$0 | \$196,200 |
| K-9 | 55 | f | \$150 | \$8,175 |  |  | - | \$0 | \$8,175 |
| ASSESSORY- FIRE |  |  |  |  |  |  |  |  |  |
| Covered Apparatus Parking |  |  | - | \$0 | 1,458 | sf | \$250 | \$364,500 | \$364,500 |
| SUBTOTAL ACCESSORY STRUCTURES |  |  |  | \$986,995 |  |  |  | \$702,400 | \$1,689,395 |
| MAIN BUILDING |  |  |  |  |  |  |  |  |  |
| Fire Public Areas |  |  | - | \$0 | 2,173 |  | \$325 | \$706,063 | \$706,063 |
| Fire Administration |  |  | - | \$0 | 2,705 |  | \$350 | \$946,750 | \$946,750 |
| Fire Living Areas |  |  | - | \$0 | 7,326 |  | \$325 | \$2,381,031 | \$2,381,031 |
| Fire Staff/Facilities Support |  |  | - | \$0 | 735 | sf | \$350 | \$257,250 | \$257,250 |
| Fire Apparatus Bays and Support |  |  | - | \$0 | 9,370 | sf | \$350 | \$3,279,500 | \$3,279,500 |
| Police Public Areas | 774 sf |  | \$375 | \$290,156 |  |  | - | \$0 | \$290,156 |
| Dispatch/Records | 2,406 sf |  | \$350 | \$842,188 |  |  | - | \$0 | \$842,188 |
| Police Administration | 608 sf |  | \$350 | \$212,625 |  |  | - | \$0 | \$212,625 |
| Police Investigations | 1,125 sf |  | \$350 | \$393,750 |  |  | - | \$0 | \$393,750 |
| Police Patrol | 2,559 sf |  | \$350 | \$895,563 |  |  | - | \$0 | \$895,563 |
| Police Property/Evidence | 3,000 sf |  | \$325 | \$975,000 |  |  | - | \$0 | \$975,000 |
| Police Jail | 4,473 sf |  | \$950 | \$4,248,875 |  |  | - | \$0 | \$4,248,875 |
| Police Range/Armory | 4,744 sf |  | \$550 | \$2,609,063 |  |  | - | \$0 | \$2,609,063 |
| Police Support Spaces | 4,998 sf |  | \$350 | \$1,749,125 |  |  | - | \$0 | \$1,749,125 |
| Shared Spaces | 2,293 sf |  | \$325 | \$745,063 | 2,293 |  | \$375 | \$859,688 | \$1,604,750 |
| Communications |  |  |  | \$85,000 |  |  |  | \$18,000 | \$103,000 |
| Furnishings | 26,978 sf |  | \$5 | \$134,890 | 22,309 |  | \$5 | \$111,545 | \$246,435 |
| SUBTOTAL BUILDING CONSTRUCTION | \$13,181,296 |  |  |  |  |  |  | \$8,559,826 | \$21,741,123 |
| SUBTOTAL SITE/BLDG CONSTRUCTION | \$14,168,291 |  |  |  |  |  |  | \$9,262,226 | \$23,430,518 |
| Design | 8 \% |  | - | \$1,133,463 |  |  | - | \$740,978 | \$1,874,441 |
| 1\% for Art |  |  |  | \$70,000 |  |  |  | \$70,000 | \$140,000 |
| Construction Assistance/Inspection | $2 \%$ |  | - | \$283,366 |  |  | - | \$185,245 | \$468,610 |
| Contingency | 15 \% |  | - | \$2,125,244 |  |  | - | \$1,389,334 | \$3,514,578 |
| City Administration | $2 \%$ |  | - | \$283,366 |  |  | - | \$185,245 | \$468,610 |
|  |  |  |  |  |  |  |  |  |  |
| TOTAL PROJECT COST |  |  |  | \$18,063,730 |  |  |  | \$11,833,027 | \$29,896,757 |

CITY OF HOMER
HOMER, ALASKA
Mayor
RESTOLUTION 15-004(S)


#### Abstract

A RESOLUTION OF THE CITY COUNCIL OF HOMER, ALASKA, REQUESTING THAT THE ALASKA LEGISLATURE RE-APPROPRIATE $\$ 606,000$ OF THE $\$ 1,405,000$ THAT THE CITY RECEIVED FOR THE WADDELL WAY ROAD IMPROVEMENT TO A NEW PUBLIC SAFETY BUILDING.


WHEREAS, The City has received a Legislative Grant in the amount of $\$ 1,405,000$ for improvements to Waddell Way Road; and

WHEREAS, Progress has been made on improvements to Waddell Way Road including utility locates, field surveys, geotechnical investigations and the initiation of design and right of way acquisition; and

WHEREAS, Currently, the \#1 City project priority is the replacement of the functionally obsolete police and fire department buildings that provides basic essential services to the community; and

WHEREAS, The community's Public Safety Building Review Committee has made significant progress on a new public safety building including conceptual design, site selection, space needs analysis and cost estimates; and

WHEREAS, In this time of capital project budget constraints, the City proposes advancing both projects by stretching State dollars and splitting the original appropriation; and

WHEREAS, By re-appropriating just over one third of the Waddell Way Road improvement project funds to the New Public Safety Building the City will be able to advance the public safety building project to pursue construction funding such as municipal bonds; and

WHEREAS, The remaining funds appropriated to Waddell Way combined with City funds will complete Waddell Way up to city urban road standards and only delay paving.

NOW, THEREFORE, BE IT RESOLVED that if the climate in the State Legislature is conducive to this re-appropriation request and can ensure that the original appropriation amount is retained by the City, the Homer City Council hereby respectfully requests that the Alaska Legislature re-appropriate $\$ 606,000$ of the grant for the design and construction of the Waddell Way Road Improvements (15-DC-062) to design and construction of the New Public Safety Building.

BE IT FURTHER RESOLVED that the City Manager and the City lobbyist are authorized to take the appropriate and necessary measures to assist our Legislators in making this request a reality.

PASSED AND ADOPTED by the Homer City Council this $9^{\text {th }}$ day of March, 2015.



## CITY OF HOMER



Fiscal Note: Transfer of $\$ 606,000$ Legislative Grant to the Public Safety Building project.


# Memorandum 15-074 

TO: $\quad$ Mayor Wythe and Homer City Council
FROM: Katie Koester, City Manager
DATE: May 20, 2015
SUBJECT: Funding Public Safety Building to 35\% Design
Ordinance 15-18 authorizes funding for bringing the public safety building to $35 \%$ design. The cost to bring this project to $35 \%$ design is $\$ 663,000$, however, there is $\$ 50,329$ left in the Public Safety Building Project Account that can be used on funding the next phase.

The Council has wisely indicated a desire to ensure State Revenue Sharing is spent on one time capital budget items and not factored into the operating budget. With the state budget in crisis, municipalities have been told revenue sharing could go away. The current proposal is to decrease State Revenue Sharing by $33 \%$ starting in FY2017 (see chart from Anderson Group). This will result in over a $\$ 100,000$ decrease for the City of Homer in FY2017. While it is wise to not count on State Revenue Sharing to balance the budget given the State's current fiscal climate, I caution that because Revenue Sharing has been used in the past and currently to balance the budget, appropriating the funds to a capital expense will have an impact on the current 2015 and 2016 budget.

Ordinance 15-18 takes Revenue Sharing from SFY2015 and adds it to SFY2016 Revenue Sharing to come up with the one time funds for $35 \%$ design. According to the draft audit there is a surplus from last year's budget in an amount equal to or greater than the SFY2015 Revenue Sharing payment from the State ( $\$ 341,037$ ). The City will receive the SFY2016 Revenue Sharing Payment July $1(\$ 321,468)$.

## Enc:

Memorandum 15-007 from Public Safety Building Review Committee Community Revenue Sharing Program estimates from Anderson Group


# Memorandum 15-124 

TO: $\quad$ Honorable Mayor Wythe and Homer City Council
THROUGH: Katie Koester, City Manager
FROM: Public Safety Building Design Team and Public Works Director Meyer
DATE: July 22, 2015
SUBJECT: Public Safety Building Alternative
The design team has taken it upon itself to identify an alternative to fully funding the $35 \%$ design.

Currently, we perceive the short term goals for this project to be:

1) Educate and gain support from the public,
2) Define the cost of the project as accurately as possible,
3) Maintain project momentum.

One approach would be to divide the 35\% design effort into two parts:
Initial Modified 35\% Design with Public Invalvement Effort $(\$ 355,000) 10$ month completion.

Public involvement - $\$ 40,000$ We propose a dollar allowance to continue the effort on A) Seek additional involvement and input, B) Funding Feasibility review and C) Community based funding strategy. This is in addition to the $\$ 43,340$ recently approved and will continue to build on the previous effort while remaining flexible enough to research alternative funding means and prepare for a successful bond effort.

Schematic Design - $\$ 170,000$ This will be based on the program needs previously identified and will include a three dimensional model and schematic rendering based on further developed dimensioned floor plans, building elevations, building sections and a more developed civil site plan. The Design will include interior and exterior finishes, reflected ceiling plans, dimensions and areas intended for specialty equipment such as jail cells and dispatch center. Engineering disciplines outside of architecture and civil will provide narratives describing design concept and function but will not include drawings. Narratives will include; Civil, Architectural, Structural, Mechanical, Electrical, and Specialty systems.

Updated Hazardous Material Survey - \$20,000 A major key to accurately identifying demolition cost is understanding the condition and elements that are considered hazardous material in the existing HERC building.

## Contractor provided estimate of probable cost - $\$ 20,000$ Cornerstone will work with the

 design team, select sub-contractors and supplier to determine the probable cost using the information provided. The goal will be to reduce the contingency to 20\%Continued 35\% Design to Completion- $\$ 105,000$ Includes design and engineered drawings from the Structural, Mechanical and Electrical disciplines in combination with further coordination with site utilities and building design. Additional effort will involve confirmation of mechanical, electrical utility spaces and requirements and continued research in specialty equipment for Jail cells and Dispatch/communications equipment and backup power options. The most difficult areas for estimating cost correctly at this early stage on this project are expected to be the Site elements that resolve topography changes (such as retaining walls), the mechanical systems related to the jail and truck bays and the specialty systems related to the jail cells and communication systems. Further development of the design will allow for even more accurate cost information.

## Community Revenue Sharing Program

\$Millions $\quad \mathrm{COH}$ \%Chg

| $\begin{aligned} & \overline{\widetilde{3}} \\ & \stackrel{\rightharpoonup}{4} \end{aligned}$ | FY14 CRS Beginning Balance ( $7 / 1 / 2013$ ) <br> FY14 CRS Allocation (7/1/2013) <br> FY14 CRS Appropriation (7/1/2013) | $\begin{gathered} 180.00 \\ (60.00) \\ 60.00 \end{gathered}$ | 341,603 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | FY14 Ending Balance (6/30/2014) | 180.00 |  |  |
|  | FY15 CRS Beginning Balance ( $7 / 1 / 2014$ ) <br> FY15 CRS Allocation (7/1/2014) <br> FY15 CRS Appropriation (7/1/2014) | $\begin{gathered} 180.00 \\ (60.00) \\ 52.00 \\ \hline \end{gathered}$ | 340,595 | -0.30\% |
|  | FY15 Ending Balance (6/30/2015) | 172.00 |  |  |
|  | FY16 CRS Beginning Balance $(7 / 1 / 2015)$ FY16 CRS Allocation $(7 / 1 / 2015)$ FY16 CRS Appropriation $(7 / 1 / 2015)$ FY16 Ending Balance $(6 / 30 / 2016)$ | $\begin{aligned} & 172.00 \\ & (57.33) \end{aligned}$ | 320,747 | -5.83\% |
|  | FY16 Ending Balance (6/30/2016) | 114.67 |  |  |
|  | FY17 CRS Beginning Balance (7/1/2016) <br> FY17 CRS Allocation (7/1/2016) <br> FY17 CRS Appropriation (7/1/2016) | $\begin{aligned} & 114.67 \\ & (38.22) \end{aligned}$ | 213,831 | -33.33\% |
|  | FY17 Ending Balance (6/30/2017) | 76.44 |  |  |
|  | FY18 CRS Beginning Balance (7/1/2017) <br> FY18 CRS Allocation (7/1/2017) <br> FY18 CRS Appropriation (7/1/2017) | $\begin{gathered} 76.44 \\ (25.48) \end{gathered}$ | 142,554 | -33.33\% |
|  | FY18 Ending Balance (6/30/2018) | 50.96 |  |  |

## CITY OF HOMER <br> HOMER, ALASKA

Mayor

## ORDINANCE 15-18(S-2)


#### Abstract

AN ORDINANCE OF THE CITY COUNCIL OF HOMER, ALASKA, AMENDING THE FY 2015 CAPITAL. BUDGET BY APPROPRIATING $\$ 355,000$ FROM THE GENERAL FUND FUND BALANCE TO THE PUBLIC SAFETY BUILDING PROJECT ACCOUNT TO FUND THE NEW PUBLIC SAFETY BUILDING TO MODIFIED 35\% DESIGN.


WHEREAS, Resolution 14-093 adopted by the City Council on October 13, 2014, established the 2015-2020 Capital Improvement Plan and the Capital Project Legislative Priorities for Fiscal Year 2016; and

WHEREAS, A new public safety building has been included in the "Top 5" CIP Priority List since 2015 and inserted as the number one non-water and sewer project; and

WHEREAS, Ordinance 13-38(S) adopted by the City Council on September 23, 2013 funded preliminary design of the new public safety building in; and

WHEREAS, Resolution 14-020 adopted by the City Council on January 13, 2014 established the Public Safety Building Review Committee; and

WHEREAS, The Public Safety Building Review Committee has met many times to advance the project and work on space needs analysis, comparison of alternatives, preliminary design, cost estimation, site selection, and developing a financing plan; and

WHEREAS, The Public Safety Building Review Committee has done all the work they can without additional funding; and

WHEREAS, The public safety building design team has determined that they can come up with an initial modified $35 \%$ design for the Public Safety Building that will educate the public, define project cost and maintain project momentum; and

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WHEREAS, The Homer City Council adopted Ordinance 15-16 removing State Revenue Sharing from the City of Homer Operating budget with the intention of using those funds for one-time purchases; and

WHEREAS, The State Revenue Sharing for State fiscal year 2016 is $\$ 320,000$; and

WHEREAS, It is appropriate and in the City's interest to dedicate 2016 State Revenue Sharing in order to move this project forward.

NOW, THEREFORE, THE CITY OF HOMER ORDAINS:

Section 1. The City of Homer hereby amends the FY 2015 Capital Budget by appropriating 2016 State Revenue Sharing from the General Fund Fund Balance for 35\% design of the new public safety building.

Transfer From:

| $\frac{\text { Account }}{100-0100}$ | $\frac{\text { Description }}{\text { General Fund Fund Balance }}$ | $\frac{\text { Amount }}{\text { ansfer To: }}$ |
| :--- | :--- | :--- |

Section 2. This is a budget amendment ordinance, is temporary in nature, and shall not be codified.

ENACTED BY THE CITY COUNCIL OF HOMER, ALASKA, this $27^{\text {th }}$ day of July, 2015.

CITY OF HOMER


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CITY OF HOMER

81 Second Reading: $7 / 27 / 15^{-}$
82 Effective Date: $7 / 28 / 15$
YES: 5
NO:
ABSTAIN: $\ddots$
ABSENT:

First Reading: 5/26/15
Public Hearing: $6 / 29 / 15$

## Review and approved as to form:




Thomas F. Klinkner, City Attorney
Date: $\quad 8-4-15$

Fiscal Note: Fiscal information included in body of Ordinance.

