# Water & Sewer Rate Task Force April 5, 2013

# **Task Force Purpose**

- Resolution 12-027(A)
- Duty
  - Review the Current Rates
  - Propose Rates for 2013

### **Review Process**

- Current Rate Model & Prior Rate Study
- Potential Rate Designs
  - Developing Rates for Small Systems (M54)

OBJECTIVES	INCREASING	UNIFORM	SEASONAL	FLAT RATE
	RATE MODEL	<b>RATE MODEL</b>	RATE MODEL	MODEL
FAIRNESS				
CONSERVATION				
EQUITY				
COST OF SERVICE BASED				
UNDERSTANDABLE				
FEASIBLE				
DEFENDABLE				
<b>REVENUE STABILITY</b>				
COST RECOVERY				
LEGAL				

Satisfactory	High

# **Specific Costs Reviewed**

- Staffing
  - Required certification for treatment plant operators
  - Required number of staff
- Administrative Costs
  - Finance
  - Other Support
- Water "waste"
  - Port & Harbor
  - Dead-end line flushing
- Meter accuracy

# **Other Considerations**

- Rates in other communities
  - Not really an apples-to-apples comparison
    - Well water vs. surface water treatment requirements
    - Pressure reducing valves (water system)
    - Lift stations (waste system)
    - Low customer density
    - State-of-the-art treatment facilities
  - Kachemak City Service Contract
    - Out dated

# **Model Comparisons**

١	Water and Sewer Rate Stud	y Draft Rate Model
ł	Assumptions:	
1	Hydrant Rents =	
2	Commodity Reduction due	
3	Historic Metered Sales	136,000,000
4	Adjusted Sales Projection	
5	Total Revenue	1,624,471
6	Total Revenue	1,473,602
7	Total Services (meters) =	1,500
8	Total Customers (billings) =	
9	Total Revenue	324,000
10	Spit Differential =	
11	Sprinkler Differential =	
12	Commercial Differential =	
	Monthly Demand Fee =	
	Water Service	Sewer

All Customers Rate Fee Rate 0.01194 18 0.0108

#### Water Total Revenue:

Commodity	1,624,471
Service	324,000
Total:	1,948,471

Equal Commodity Charge Plus A Small Service Fee

Sloan = Line 5/Line 3 = Commodity Rate (\$/gal)

Sloan = Line 8/Line 6/12 = Monthly Service Fee

Sloan= Line 6/Line 3

Equal Commodity
Charge Plus A Small
Service Fee

Total Water and Sewer	Monthly Bill
1 to 150	25.36
151 to 300	41.53
301 to 450	55.27
451 to 600	66.45
601 to 750	77.07
751 to 900	89.37
901 to 1050	102.49
1051 to 1200	123.40
1201 to 1350	169.46
Top 10%	985.46

Points in Favor:
A) Simple
B) Removes multi-tenant charges
C) Encourages conservation
Points Against:
Case 1 No Hydrant Rents
Case 2 Reduced Sales through conservation
Case 3 Cost-causers subsidized by others (Spit water)
Case 4 Cost-causers subsidized by others (Sprinkler water)
Case 5 Cost-causers subsidized by others (Spit sewer)
Case 6 Cost-causers subsidized by others (Heavy Commercial sewer)

				Equal (	Comm	odity
				Rate A	pproa	ich
				with H	vdran	t Rents
	Assumptions:					
1	Hydrant Rents =	178,647		Paid by	/ Gen	erai
2	Commodity Reduction due to Conservation =			Fund		
3	Historic Metered Sales Projection (gallons) =	136,000,000				
4	Adjusted Sales Projection (gallons) =		All	Water	Service	Sewer
5	Total Revenue Requirements for Commodity =	1,445,824	Customers	Rate	Fee	Rate
6	Total Revenue Requirements for Disposal =	1,473,602		0.01063	18.00	0.0108
7	Total Services (meters) =	1,500				
8	Total Customers (billings) =					
	Total Revenue Requirements for					
9	Service =	324,000				
10	Spit Differential =					
11	Sprinkler Differential =	Slo	an = Line 5/Li	ne 3 = Com	modity R	Rate (\$/gal)
12	Commercial Differential =		an = Line 8/Li			· · · · · · · · · · · · · · · · · · ·
	Monthly Demand Fee =		an= Line 6/Lin			

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Water Total Revenue:			Rate Approach with
Commodity 1,445,824 Service 324,000			Hydrant Rents Paid
Total:	1,769,824		by General Fund
<b>D</b> · · · · <b>E</b>		Total Water o Sewer	and Monthly Bill
Points in Favor:			•
A)Simple		1 to 150	24.93
		151 to 300	40.17
B)Removes multi-tenant charges		301 to 450	53.12
C)Encourages conservation		451 to 600	63.66
.,		601 to 750	73.66
		751 to 900	85.25
Points Against:		901 to 1050	97.62
Case 2Reduced Sales through conservation		1051 to 1200	117.32
		1201 to 1350	160.73
Case 3 Cost-causers subsidized by oth	ers (Spit water)	Top 10%	929.68

**Equal Commodity** 

Case 4 Cost-causers subsidized by others (Sprinkler water)

Case 5 Cost-causers subsidized by others (Spit sewer)

Case 6 Cost-causers subsidized by others (Heavy Commercial sewer)

			Equal	Comm	odity F	late –
	Assumptions:		Hydrai	nt Ren	ts Paid	by
1	Hydrant Rents = Commodity Reduction due to Conservation	178,647	Gener	al Fund	d , Inclu	udes
2	=	13%	Conse	rvatior	n Adjus	tment
 3	Historic Metered Sales Projection (gallons) =	136,000,000				
4	Adjusted Sales Projection (gallons) = Total Revenue Requirements for		Line 5/Line Line 8/Line			
5	Commodity =	1,633,781	Line 6/Line			
6	Total Revenue Requirements for Disposal =	1,665,170				
7 8	Total Services (meters) =	1,500				
0	Total Customers (billings) =		All	Water	Service	Sewer
9	Total Revenue Requirements for Service =	324,000	Customers	Rate	Fee	Rate
10	Spit Differential =	24,480		0.01201	18	0.0122
11 12	Sprinkler Differential = Commercial Differential =					
13	Monthly Demand Fee =	Water	Total Revenue:			
			Commodity	1,6	33,781	
			Service		324,000	L
			Total:		1,957,781	

		Equal Commodity Rate –
Total Water	and	Hydrant Rents Paid by
Sewer	Monthly Bill	General Fund , Includes
1 to 150	25.84	
151 to 300	43.06	Conservation Adjustment
301 to 450	57.68	Points in
451 to 600	69.59	Favor:
601 to 750	80.90	A)Simple
751 to 900	84.12	Removes multi-tenant
901 to 1050	96.27	B)charges
1051 to 1200	115.65	C)Encourages conservation
1201 to 1350	158.32	
Top 10%	914.27	Points
		Against:
		Cost-causers subsidized by others Case 3(Spit water)
		Cost-causers subsidized by others Case 4(Sprinkler water)
		Cost-causers subsidized by others Case 5(Spit sewer)
		Cost-causers subsidized by others (Heavy Case 6 Commercial sewer)

Case 6 Commercial sewer)

Flat Rate Model

City of Homer Water and Sewer Rate Study Draft Rate Model	
Version 1.1 (Case 1 using Equal Commodity Rate with Hydrant Rents	
Paid by General Fund)	
Assumptions:	
1Hydrant Rents =	178,647
2Commodity Reduction due to Conservation =	
3Historic Metered Sales Projection (gallons) =	
4Adjusted Sales Projection (gallons) =	
5Total Revenue Requirements for Commodity =	1,607,824
6 Total Revenue Requirements for Disposal =	1,635,602
7Total Services (meters) =	1,500
8Total Customers (billings) =	
9Total Revenue Requirements for Service =	
10Spit Differential =	
11Sprinkler Differential =	
12Commercial Differential =	
13Monthly Demand Fee =	
Flat Rate = (Sum Line 5 + Line 6)/Line 7/12 months	

All Customers

One Bill for Water and Sewer 180.19

#### Flat Rate Model

Points in Favor:

A)Simple

Points Against:

Cost-causers subsidized by others

Discourages conservation

Multi-fold increase to residential users

### Proposed Model - Water

Vers						
Updated Fe	ebruary 5, 2012 l	by Task Force		Water Ro	ates	
Re	evenue Assumptio	ons (dollars):				Source:
1		Total Water Rev	enue Requirements (2014)=		1,890,265	Annual Budget
2	D	educt Portion Colle	ected through Service Fee=		310,077	Annual Budget
2		н	ydrant Rents (10% of E6) =		189,027	Annual Budget
4		5prinkler Differen <sup>.</sup>	tial (20 buildings - \$5/mo)=		1,200	Building Customer
6		Surplus Water S	ales (Bulk) surcharge only =		92,290	Bulk Sales
8		Adjust	ed Revenue Requirements =		1,297,672	Calculated
9Us	sage Assumptions	s (gallons):				
10		Metered	Sales Projection (gallons) =	12	25,000,000	Prior Year
**11	6.5	% Commodity Redu	ction due to Conservation =		8,125,000	Number to be tested
12		Adjusted	Sales Projection (gallons) =	1	16,875,000	Calculated
		Information	al:			
13			Spit Water Sales =		17,921,000	Prior Year
14		S	urplus (Bulk) Water Sales =	2	23,072,500	Prior Year
15			Number of Meters =		1,472	Prior Year
16		City Hall	Finance Department O/H=		775,192	Annual Budget
17		Public Faci	lities Water Usage (value)=		134,904	Annual Budget
Al	l Customers	Water Rate	Metered Service Fe	e		
		0.0111	17.55			Rounded up to \$18
	Bulk Water =	.015/gallon				

### Proposed Model - Sewer

Updated F	ebruary 5, 2013 by Task Force			
Sewer Rat	res Version 12 - Working Fel	bruary FINAL	Second Public Hearing	
	Revenue Assumptions (dollars):		Source:	
1	2014 Total Revenue Requirement=	1,680,279	Annual Budget	
**2	Sewer Differential (.86*84% of Lift Stations) =	•	All Lift Station Users	
**3	High BOD Generator Sewage Differential (\$10/mo) =	5,760	New Fee	
4	Customer Fee from KC/Tenants (\$5/mo) =	•	Reduced Fee	
7	Kachemak City Fees (less pumping) =	81,270	Prior Year	
8	Dumping Station Fees		Prior Year	
9	Summer Metered Gallons (Septic Reduction) =		From Accounting	
10	Adjusted Revenue Requirements=	1,373,542		
	Usage Assumptions (gallons):			
11	Discharge Sales Projection (gross metered) =		Water Sales	
**12	6.5% Commodity Reduction due to Conservation =	• • • •		
13	Metered Spit w/o entering Treatment Line=	• • • •		
14	Adjusted Discharge Sales Projection =	107,725,000		
	Informational:			
15	Spit Sewer Discharge (gallons)=			
16	Lift Station Costs=	•	Annual Budget	
17	Single Connection Multi-Tennant Units=			
18	Public Facilities Contribution =		Annual Budget	
**19	High BOD Generator Sewage (gallons) =		From Page 2	
20	Dumping Station Fees =	10,500	Annual Budget	
	N-Lift Zone Customers - Sewer Rate /gal			
21	0.013			
	t Station Zones - Sewer Rate /gal			
22	0.023			

### Sample Billing Under the Proposed

Rates

Avg Gallons Used		iter Bill Service e	Sen	ver		tal Iter & wer Bill	Lift Station Adj.	To	justed tal ling	B.O.D Fee	Tenant Fee	Fire Sprinkler Service	TO	SIBLE FAL LING
323	\$18 \$	21.59	\$	4.20	\$	25.79	3.23	\$	29.02	\$10	\$5	\$5	\$	49.02
1,033	\$	29.47	\$	13.43	\$	42.90	10.33	\$	53.23				\$	73.23
1,636	\$	36.16	\$	21.27	\$	57.43	16.36	\$	73.79				\$	93.79
2,127	\$	41.62	\$	27.65	\$	69.27	21.27	\$	90.54				\$	110.54
2,593	\$	46.79	\$	33.71	\$	80.50	25.93	\$	106.43				\$	126.43
3,133	\$	52.79	\$	40.73	\$	93.51	31.33	\$	124.84				\$	144.84
3,709	\$	59.18	\$	48.22	\$	107.40	37.09	\$	144.49				\$	164.49
4,627	\$	69.37	\$	60.15	\$	129.52	46.27	\$	175.79				\$	195.79
6,649	\$	91.82	\$	86.44	\$	178.26	66.49	\$	244.75				\$	264.75
42,470	\$	489.55	\$	552.11	\$ 3	1,041.66	424.7	\$1	,466.36				\$	1,486.36

## Recommendations

- Replacing the current rate model with the proposed commodity based model.
- Continue to periodically review the allocation of administrative and other overhead expenses to ensure they properly reflect the actual expenses being charged to W & S.
- Clearly delineate water and sewer rates, by location, in future budget documents (i.e., revenue from City facilities and related expense lines in Port & Harbor, Water & Sewer, and other administrative budgets.)
- Confirm that ALL City of Homer facilities receiving water and sewer services are being properly metered and billed.
- Consider alternatives for refreshing the water in dead-end lines.
- Renew the contract with Kachemak City and ensure that the rates adequately reflect the cost of this area on the system as a whole, including any added administrative expenses.
- Conduct rate-setting in a manner that will not allow political influences to result in the under collection of rates in the future.
- Establish a periodic meter inspection program to ensure that all meters are properly installed and reading.
- Consider hiring a qualified consulting firm to review the rate structure and/or establish a Water & Sewer Board that is advisory to the Council.

## Questions

